### FIRST DRAFT



THE GOVERNMENT OF MALAWI

# MALAWI GROWTH AND DEVELOPMENT STRATEGY (MGDS)

2006/11

Volume Two

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#### INTRODUCTION

#### 1.1 Overview

The Malawi Growth and Development Strategy (MGDS) is an overarching strategy for the country for the next five years from 2006/2007 to 2010/2011 fiscal years. It provides a policy framework that addresses both economic growth and social policies and how these are balanced to achieve the medium term objectives for Malawi. The strategies contained in the MGDS have been developed based on past lessons and experiences of the MPRS implementation while taking into consideration the current political, economic and social developments in the country. It has also been aligned with existing key sectoral strategies and policies from both the private and public stakeholder institutions

The Malawi Growth and Development Strategy is based on five thematic areas and these are:-

- > Theme One: Sustainable Economic Growth. This is a priority for Malawi in the medium term and its rationale is to create wealth for the nation and enable the poor to determine their economic destiny, share in the ownership and management of the country's wealth, be food secure and participate in economic activities.
- > Theme Two: Social Protection. This aims at protecting the vulnerable and mitigating the impacts of disasters, recognizing that there will continue to be a proportion of the population that will be vulnerable as we pursue economic growth.
- Theme Three: Social Development. This recognizes that a healthy, educated and productive population is necessary to achieve poverty reduction and sustainable economic growth.
- Theme Four: Infrastructure, which is recognized as a prerequisite for growth and poverty reduction and
- > Theme Five: Good Governance, which underpins the achievement of all the growth and social objectives. These are the main strategic components that are contained in this volume in the form of a detailed matrix for each of the strategy areas.

### 1.2 The MGDS Consultation Process

The MGDS is a product of a highly consultative and participatory process that identified specific strategies and focus actions that will be pursued and implemented in the medium term in order to attain the aspirations of the nation. The first phase of the process started with internal government consultations and resulted in the development of the MGDS matrices which were used as a framework for further consultatios. Thereafter, a number of consultative meetings and workshops were held with all stakeholders to seek their input in the framework. In the second phase, the findings of the MPRS comprehensive review whose consultations sought feedback from civil society on its implementation were incorporated, together with input from the second Integrated Household Survey and the Poverty and Vulnerability Analysis. Further enhanced consultations were held with the stakeholders that included Parliament, the Judiciary, the Private sector, Donors and the Civil Society.

#### 1.3 Structure of the MGDS Matrices

For each of the five strategy areas, a detailed matrix has been developed as depicted in the table below. A summary of these matrices is contained in volume 1 of the MGDS.

TABLE ONE: MGDS MATRICES SAMPLE

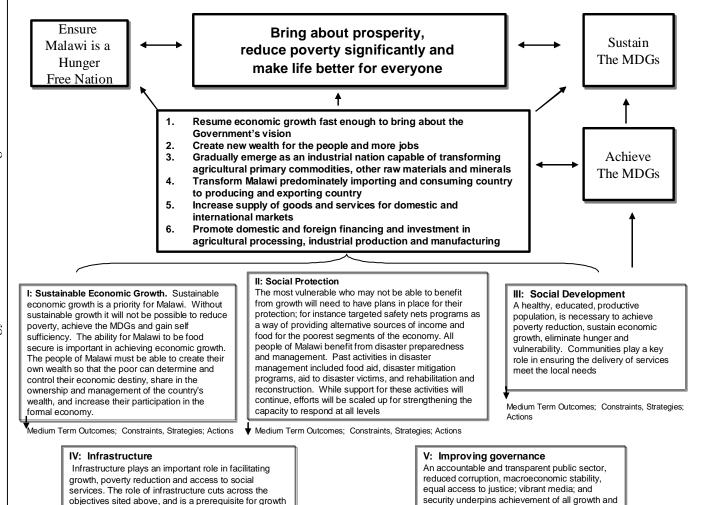
Long Term Goals	Expected Medium Term Outcomes	Constraints to achieving the expected medium term outcomes	Strategies that need to be in place to move toward t expected outcomes	Focus actions
(1)	(2)	(3)	(4)	(5)

The first column outlines the vision for Malawi, and therefore contains a presentation of what the country wishes to achieve in the long term. To achieve the long term goals, medium term expected outcomes have been outlined in the second column of the matrix, and these are expected to move the country closer to realizing the long term goals. The third column contains the identified constraints that may hinder the achievement of the medium term expected outcomes and consequently the long term goals. To overcome these constraints, strategies have been identified that need to be put in place to move toward the expected outcomes, and these are outlined in the fourth column of the matrix. Finaly the fifth column contains the focus actions that need to be done. In summary, these matrices show the relationship between the longer term goals for Malawi, the expected medium term outcomes that should result from the priority actions and move the country closer to realizing the longer term goals, the constraints to achieving the expected medium term outcomes, and the proposed strategies and actions to address the constraints. As stated earlier, these matrices are a result of the wide consultations that were held with a wide spectrum of stakeholders which included government, private sector, donors, civil society and social partners. The constraints in the matrices have been revisited in light of the findings of the comprehensive review of the MPRS and the poverty and vulnerability assessment.

The matrices therefore provide a framework on how to translate the nation's vision into an operational strategy for growth and poverty reduction. The structure clearly shows the nations thinking on what medium term outcomes need to be achieved to make progress toward the vision for Malawi.

and poverty reduction

Medium Term Outcomes; Constraints, Strategies; Actions



social objectives

Medium Term Outcomes: Constraints, Strategies: Actions

 Sustainable economic growth is central to Malawi's ability to reduce poverty, achieve the MDGs and gain self sufficiency: It is also central to food security:

### **Longer Term Goals**

## Sustained Economic Growth of at least 6 per cent (consistent growth per year)

- -- Long term growth from the high growth sectors
- -- Export led Growth
- -- Net exporter from net importer

### More diversified economy

- -- Reduced over-dependence on agriculture
- -- Foreign exchange earnings from other products
- -- Reduced vulnerability to food insecurity
- -- Transform agricultural products raw materials
- -- Increase in trade of goods and services both domestically and internationally

#### Malawi is a Hunger Free Nation

- -- No food shortages even in times of disasters (drought, floods, etc.)
- -- increased exports of stables

#### Create new wealth for the people

- -- reduce income disparity (decrease GINI coefficient )
- -- Create more jobs `-- and income (on and off farm)
- -- Increase in exports from rural areas
- -- Develop a middle class

#### Increase foreign and domestic investment

### **Medium Term Expected Outcomes**

### A. Contribution to economic growth through the sources of growth increased (economic growth of at least 6%)

- 1 High growth sectors will be positioned to realize economic growth with increased employment in the sub-sectors (tourism, mining, cotton/textiles, mnf; agro-processing);
- 2 Growth in the medium term will come from the core sectors of the economy, (agricultural outputs: tea, tobacco, moving up the value chain in tobacco, sugar);
- -3 Increased value added to agriculture and productivity of farmers and reorientation of smallholder sub-sector toward greater commercialization and international competitiveness (including livestock)
- -4 Increased productivity and protection of natural resources (fisheries, forestry, environment

### B. An enabling environment for private sector led growth, both domestic and foreign is in place

- 1 Increase in business enterprises that contribute positively to economic growth and increase domestic market supply
- 2 Increase foreign direct investment

#### C. Food Security

- -1 Food is available in sufficient quantities and qualities and supplied through domestic production or imports.
- 2 All Malawians have at all times physical and economic access to sufficient nutritious food required to lead a healthy and active life

#### D. Regional integration and access to international markets improved

- 1 increase in businesses which are accessing the international markets with products
- 2 increase in export oriented businesses

#### E. Economic Empowerment

- 1 Increased employment and income of the poor from on and off farm activities -
- 2 Increase productivity of rural communities / businesses and thus their contribution to economic growth --- increase in the ownership by Malawians and their value-added--- increase in SME profitability
- 3. Women, youth and the disabled fully participate in the productive economy Increase # of women in private and public sector organizations Increase # of youth employed
- 4. Integration of urban poor into the productive economy
- Urban poor increase employment or small businesses,

### A. Sources of Growth:

1. High growth sectors are positioned to realize economic growth in the longer term and increased employment in the medium term

Longer Term	Medium Term	Constraints to achieving the medium	Strategies that need to be	Focus actions
Goals – in addition to overall goals for the high growth	Expected Outcomes	Term objectives	in place to move toward those medium term expected outcomes	With Budget Implic No Budget Implic
Increase in contribution of tourism income to Malawi's GDP from 1.8% in 2001 to projected growth potential of 8% for next five years to 2011	A. Tourism:  1. Improve the existing lake and beach tourism product, diversify into eco-tourism, cultural tourism, conference tourism and others.  Increase in number of high spend tourists to Malawi and improvement in number and quality of facilities  Increased income to the sector from domestic and International tourists  Increase in revenue to government from the tourism industry  Increase in job creation by the sector  Increase in foreign exchange earnings	Product and Services Inability to provide unique and diversified tourism product and services to tourists Lack of new, trendy, innovative and sustainable tourism investments into the sector by both the private and public sectors High cost of hotel accommodation that does not match with value by the private sector Too much foreign ownership of tourism enterprises in the upper bracket	Develop quality and diversified products and services based on the natural and cultural resources heritage to attract tourists  Invest in eco-tourism facilities to compete with those in the region  Invest in cultural tourism facilities to economically benefit from diversified cultural heritage  Invest in other forms of tourism facilities on other natural resources like mountains, islands  Invest in conference facilities to service the passive demand of MICE tourism  Implement more effective broad based economic empowerment strategies for indigenous Malawians	Product Development and Services  Create a Malawi Tourism Development Investment Fund for  Develop Eco-tourism facilities (lodges) in four sites as identified in the Strategic Tourism development Plan for Malawi  Develop cultural facilities in a form of cultural villages in the identified four varied cultures in Malawi  Develop tourist facilities on mountains, like cable car, accommodation, camping and visitor centre to make economic use of available natural resources  Develop multi purpose conference centre with accommodation and catering facilities  Develop a tourism database system for Malawi  Zone all areas with tourism potential along the lakeshore  Encourage more investment in the sector to reduce monopolistic pricing  Facilitate joint ventures to reduce leakage  Empower indigenous Malawians and build their capacity in tourism development investments  Review tax and incentive regime and implement for the benefit of the sector. Rural areas with potential for tourism development to be accorded preferential tax and incentive policy
Bio-diversity Environment of lake Forestry (see below)	2. Create an enabling, favourable and sustainable environment for the private sector to conduct tourism business	<ul> <li>High import dependency slapped by high taxes</li> <li>Lack of incentives to the private sector to invest</li> <li>Slow and difficult bureaucratic procedures</li> <li>Capital financing in the tourism difficult to come by, seen as risky by lending institutions</li> <li>Lack of capacity in the tourism industry. Very few qualified managers, chefs etc, private sector not willing to invest in long term training</li> </ul>	Incentivise the tourism sector on various forms of taxation     Streamline bureaucratic procedures     Deliberately pay attention to training needs of the tourism sector. Introduce	Construct and maintain all roads to tourism attraction areas (Mangochi, Nyika) Upgrade to bitumen standard access roads leading to major tourism establishments (Mangochi, Salima, Nkhatabay etc) Construct the new Mangochi airport and upgrade the Likoma Aerodrome and maintain other aerodromes in tourism areas.

		Infrastructure, Access  Poor road infrastructure leading to tourism attraction areas Poor access roads to tourism facilities Lack of supply of clean water, electricity, ICT, and waste management	curricula in colleges, provide scholarships  Prioritise construction, maintenance and upgrade of main roads and access roads to attraction areas.	Cooperate with utility firms to provide reliable utilities
[ ] ]	3. Tourism establishments to meet acceptable standards to compete regionally and internationally	Regulation and Standards Weak enforcement of the available tourism regulations Lack of knowledge by tourism operators on the new gazetted tourism regulations Uncoordinated approach by various regulatory bodies on the tourism establishments Lack of direction by operators on standard of facility which may lead to distorted subjective pricing of product	Use the available law to enforce regulations Sensitize the tourism industry on the new regulations Create synergy in regulation and standardization	Regulation and Standards     Tourism and Hotels Board to be financially empowered and detached from ministry to regulate and enforce     Conduct sensitisation campaigns     Tourism and hotels Board, local assemblies, CAMA, MBS to work in harmony to ensure standards and avoid duplications     In line with current new regulations, classify accommodation units and restaurants into grades     Undertake a comprehensive review of tourism law
1 1 1	4. Malawi as a tourism destination to achieve growth in high spend tourist arrivals	Lack of dedicated funding to undertake destination marketing. Marketing levy, usual practice of raising funds for destination marketing globally, was withdrawn with no solutions.      Perception of health risks, bilharzia, malaria along the beaches of Lake Malawi, HIV/AIDS, negative publicity about famine     Insufficient destination marketing efforts and strategy.  Uncoordinated approach to tourism promotion by the industry.	Develop a more reliable and sustainable way of financing destination marketing     In medium to longer term, delink marketing activities to a separate authority     Meanwhile, improve the reach of tourism products to domestic, regional and international markets	Tourism Promotion     Urgently make provisions for the setting up of a dedicated and sustainable Fund for destination marketing.     Continue to undertake destination marketing in selected source markets using the most cost effective methods     Formulate clusters for tourism promotion and development and allow for stronger linkages     Encourage destination based networks and strengthen private/public sector cooperation     Undertake strategic marketing and promotion to target markets that have high propensity to spend and other emerging markets of the Far East (Japan, China)     Create statutory tourism authority with effective private sector representation for destination marketing     Increase number of representation in major source markets (Far East)
Increase foreign exchange from mining Reduce imports of mineral raw material	1b. Mining: Increase the ability of the mining sector to supply industrial raw materials in the country	Institutional Setting and Regulation of the Mining Sector Institutional setting does not promote the sector or spearhead its development Insufficiently trained personnel to support the	i. Develop a functioning institutional setting to promote mining, monitoring and enforce environment and safety standards	Institutional Setting Accelerate geological and mineral data acquisition (private sector sees this as an urgent priority) Speed up parliamentary consideration of the mining and minerals policy (urgent priority)

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for industrial uses	(import substitution)	sector, and poor collaboration with training and		Enhance capacity to compile, generate and interpret
	and to begin exports of	research institutions (may not be necessary to		geological surveys and disseminate to potential
	minerals	undertake training separate from the large mining		investors and the public and to encourage private sect.
	increase production	houses which will make this demand driven)		to invest in detailed phases of mineral exploration
	output of mining	Geological data and information about mineral		Include mineral sector in int'l protocols/agreements
		resources is outdated and insufficient		Make linkages with miners of industrial minerals to
		Inadequate and unreliable electric power supply		the market through local private companies, thereby
		Minerals sector is not included in international		facilitating import substitution
		protocols and agreements,		Promote opportunities is required through bulletins,
		Lack of harmonization of policies in areas toward		websites and investor events/conferences
		tourism,		Create another body like MIDCOR (all actions HBI
				& seems no action directly related to private
				participation) and use as a conduit for public private
				partnerships
Environment		Environment/ Compliance	ii. Ensure compliance by	Environment/ Compliance
		Risk of irreversible environmental damage	small, medium and large	Decrease smuggling of gemstones (NBI Internal
		Lack of supervision, monitoring and enforcement	scale miners with envir'l and	security issue)
		Small scale miners smuggle gemstones	safety standards	Provide extension services to SSM(HBI)
Employment of small	Increase the	Small scale miners	iii. Support small scale	Small scale miners
scale miners	productivity,	Use of inappropriate equipment	miners by integrating them in	Provide linkages to legitimate market outlet for
	Increase product value	Lack of initial capital	the minerals market and	small scale miners (mkts outlets for gemstones)(HBI)
	added of the small scale miners	Inadequate technical support on sustainable mining Ignorance, poor practices,	increasing their value added	Train small-scale miners how to add value to their
	miners	Ignorance, poor practices, Lack of a local organized marketing organization		minerals, such as gemstones, lime and gypsum before offering them to the market(HBI)
		and easily accessible export markets for gemstones		Improve the ability of Department of Mines to
		Malawians do not have the ability to get financing		provide technical support and training for small-scale
		to enable them to be part of the sector		miners, including funding (link to MFI(HBI))
		to chable them to be part of the sector		install franchise business ownership to promotes
				employment, skills devt and mkting
Longer Term	Medium Term	Constraints to achieving the medium	Strategies that need to be	Focus actions
Goals - in addition	Expected Outcomes	Term objectives	in place to move toward	
to overall goals for			those medium term	
the high growth			expected outcomes	
	Increase output and	Medium Scale Mining	iv. Increase investment by	Medium Scale Mining
	value added by medium	Insufficient value adding capacity in mining	private sector companies in	Review taxation applicable to mining as Malawi is
	and large scale mining	Outdated Minerals and Mining Act to give	medium and large scale	not generally competitive compared to other countries
		investors the necessary protection and certainty	mining	in the region(NBI)
		required when making large investments		Provide attractive fiscal incentives to investors.
		Lack of enacted fiscal and investment incentives		Reexamine how mining could benefit from
		that can be granted automatically and are sufficient to		EPZ(NBI)
		attract large-scale investment		Improve infrastructure (electricity, water, roads)
		Poor infrastructure and potential damage and strain to the rest of the infrastructure network from		Increase and maintain an effective skilled work
		movement of large tonnages of materials		force for the private sector (by private sector)
Vibrant cotton	1c. Integrated Cotton	Unrealized opportunity for garment export to US	i. Higher yields of cotton	Emphasis should focus on areas where we have
growing and	Industry:	Weak performance and uncertainty surrounding	supplied by smallholders in	comparative advantages, and not all steps in the value
processing industry	Increase production of	DWS inhibits textile exports and forward/backward	short term (due to pre-	chain
processing moustry	garments made from	linkages	treated seed)	Look at pricing and marketing arrangements
	locally woven cotton	Very low productivity, declining quality, low	i cuica secu)	Explore developments at the global level,
	cloth as opposed to	ginnery capacity utilization, and uncoordinated		implications of agreement on the sector(NBI)

Increase	imported synthetic fabrics  1d Lay the foundation	interventions Inadequate personnel in cotton extension services Poor pricing structure Old, inadequate ginneries, operating below capacity and can not process all the cotton produced in country Characterized by stagnation of output over past five	ii Reduced costs of importation and transportation  i. Improve the quality of	establish a cotton council  Skills
manufacturing output with growing value addition, export development and employment creation	for manufacturing to take off not just through agro-processing,	years, low employment of total labor force, and low capacity utilization  Inability of sector to meet international standards — with poor, low quality products  Incentives to investors are discretionary  High costs and lengthy procedures  Majority of manufacturing firms obtain intermediate inputs from abroad,  Highly risky environment (reliability of infrastructure, tax regime, responsiveness of supporting institutions)  Large number of institutions to support businesses but overlapping, unclear mandates and inadequate funding  Inadequate skills in the sector  Obsolete technology which is used within the sector Low quality and quantity of raw-materials from the agriculture sector  Poor skills	manufacturing products – and the productivity of both labor and machines	Develop skills and work with Science and(HBI) Technology to help improve mnf Strengthen adherence to labor protection Standards Improve capacity of Malawi bureau of standards to certify rather than rely on overseas certifiers(HBI) Improve capacity of MBS to provide ISO certif Ensure quality and standards are met by industry and provide mechanisms to strengthen value(HBI) Materials and Linkages Establish links with improving quality and quantity of raw materials, especially agricultural sector(HBI) Incentives for investment and costs Rework duty drawbacks and rebates, review taxes(NBI) Redefine the roles and responsibilities of support institutions in the sector(NBI) Improve access to water, electricity, telecommunications and reduce cost (see infras)
		Lack of linkages both intra- and inter industry		Encourage processing in rural areas, sub- contracting, use of modern technology(HBI)

2. Core sectors of the economy, agriculturally based, drive growth in the medium term and become increasingly integrated into agroprocessing and meeting domestic and foreign demand for agricultural products.

Longer Term	Medium Term Expected	Constraints to achieving the medium	Strategies that need to be in	Focus actions
Goals - in	Outcomes	Term objectives	place to move toward those	
addition to overall			medium term expected	
goals for core			outcomes	
growth sectors				
Sustainable agricultural production and increased incomes for farmers.	2a. Expand and diversify agricultural output and exports  Intensify agro processing of key crops (including tobacco, sugar, tea, and cotton (see	High input costs. market related transactions, and inadequate infrastructure High import duties on irrigation systems and inadequate electricity (high costs and low generation capacity of electricity) – Unrealized opportunities to penetrate South African market for higher value-	i. Tackle common constraints to the agro-processing (connection to small holder is below in 2b)	Reduce dependency on rain fed agriculture through promotion of private sector irrigation enterprises and enhanced marketing of irrigated crops Promote irrigation for high value export crops Decrease duties on imported irrigation equip Reduce cost of electricity for irrigation syst Promote large scale agricultural farming
	above))  Expanded and diversified agricultural output and exports	added food products Farmers trade security for participation in markets (link to food security)		Encourage joint ventures and other strategic marketing arrangements NBI but private sector to meet costs).

	Tea: Increased production of tea especially clonal tea varieties to compete favorably on the world markets	Poor processing capacity and marketing strategies of tea Type of tea produced is not as competitive as it could be high cost of nursery establishment High input costs sand inadequate infrastructure for tea produced by smallholders where there is great potential for tea development need to remove disincentives to investment which include high import duties on equipment for irrigation, high tariff electricity, licensing or generation	ii. Increase tea estate and smallholder profitability and reinvestmentand value added in tea	Address specific inefficiencies in tea (see MEGS) Factory refurbishment, replanting and irrigation for estates to handle peak production(Private sector cost) Shift to clonal tea varieties and promote market oriented processing of tea(cost to private sector)
Increase farmer's	Tobacco : Maintain position of	Uncertainty of the future viability and	iii Increased production of NDF	Rationalize fees / levies for higher farmer incomes
income from tobacco	market leader in burley and	competitiveness of the industry	and Flue Cured tobaccs that meet	(NBI)
	improve quality/quantity	Weak governance structure inhibits	market demand and fills	Create a more efficient and fair system between
	Add value to tobacco	policy formation and effective regulation Pricing structure poor, so many taxes	production gaps in the region	farmers and auction houses (HBI) Strengthen contract farming
	Add value to tobacco	which put off farmers from growing		Explore other markets for tobacco especially in the
		Anti-smoking lobby impacts market		eastern and arab world (china, India, japan) and what
		Marketing structure – few buyers there is		the exporting to those markets would entail (HBI-how
		no real competition for prices		sustainable for longterm)
		Weak extension services		Revise taxation policy of tobacco
	Sugar	Lack of expansion into areas for	iv.	private sector increasing smallholder involvement
	Increase production of sugar	production of sugar		in sugar production
	from 260,000 tons pa to	Expensive capital equipment		private sector is exploring was to move up the value
	320,000 pa by 2009 (23% increase)	potential question of threat to viability of industry by request to add vitamin A into		chain intensify out-grower schemes
	increase)	sugar		Intensity out-grower schemes
		inadequate linkages to the port – there are		
		not adequate locomotives to move existing		
		export volumnes in accordance with		
		timetables of overseas customers		
		siltation at beira at critical levels and large		
		ships can not load due to draft problems		
		(real and high level threat to market growth) existing transport and port infrasturcure		
		can not cope with malawi's present export		
		volumne		
		funding to develop new smallholders area		
		(expand the current smallholder		
		production/integration) is a major constraint		
		(funding by whom?)		
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# 3. Increased value added to and productivity of agriculture by rural farmers and reorientation of smallholder sub-sector toward greater commercialization and international competitiveness

Longer Term Med	dium Term Constraints to achieving	the medium Strategies that need to	be in Focus actions	
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Goals – in addition to overall goals for the high growth	Expected Outcomes	Term objectives	place to move toward those medium term expected outcomes	
Increase on farm and off farm incomesSmall holder farmer incomeIncreased employment in rural areas, on farm Change in the sources of household income	3a. Increase value added to agriculture by rural farmers and orient smallholder sub-sector toward greater commercialization and international competitiveness - Smallholder share of GDP increase 23.6% to 34.9% GDP Increased trade volumes of agricultural products - Improve competitiveness of smallholder products in region	Access to markets Inadequate linkages of small-scale farmers leading to unstable supply of raw materials for agro-processing — Market failures in some rural areas due to few private sector operators High transport costs impacts fertilizer and other inputs, and communication network is undeveloped Farmer organizations (few cooperatives, associations and trusts) or are weak Poor quality control mechanisms and inability to meet sanitary requirements Lack of knowledge about markets- key to improved smallholder profitability is the pro-active identification and development of markets for Malawi's products Small land holdings (less than one hectare) will not enable food self sufficiency (is this being adequately addressed?) makes large losses and is ineffective number of global best practices about what works and doesn't with rural finance program weak producer groups (except NASFAM, tobacco groups/club Inadequate access to capital	i. Strengthen smallholder linkages to markets (input / output) and to agro-processing	Access to markets  See Chapter 2: economic empowerment for links Improved distribution links to small scale farmers through connecting rural communities (see cha pter two on economic empowerment with feeder roads,(how different on one below –revist) Target rural roads to increase accessibility for entry of private sector, and explore relationship of feeder roads and PWP to supply gravel roads in rural areas(HBI) Reduce gender imbalance and disparities  Develop farmers organizations(NBI) Provide effective extension services to improve farmers agribusiness knowledge and skills(HBI) regional institutions and capacity to strengthen capacity of local training institutions reform\of\text{of local training institutions} reform\of\text{of local training institutions} reform\of\text{of addrmac/-\to address/the\problem\of\text{weak} and uncoordinated\markest is the proportion of land that the small holder\ farmers farm\important\to improving agricultulra output?
		Food stable production is important as a driver of growth, therefore need to focus on farmers with more potential, as poorer ones are less likely to make  Possibilities for many farmers to expand into cash crops is restricted by various factors (price, markets,) and therefore in the medium term there should also be a focus on getting the higher potential smallholders to profit from food staples	Smallholder farmer with most potential for enhancing production benefit from policies directed to provide them higher potential production	Encourage expansion and intensification of food staple production by smallholders with most potential for enhancing production  Develop a range of policies (possibly including fertilizer subsidies for a time as well as other actions already mentioned in this section) that provide incentives to the higher potential smallholderes to expand activities (can this be related to the currnet subsidis
Increased profitability of agriculture to farmers	3bIncrease small holder productivity and decrease fluctuations in productivity Measures of Increased Yields	High vulnerability to weather related shocks and insufficient use of irrigation Over dependence on rain-fed farming and low level of irrigation development due to land scarcity, water supplies, poor access to capital,Lack of regular maintenance and replacement Large public centrally managed irrigation schemes not performing	ii. Reduce losses from weather related shocks for both food and cash crops Measures of reduced losses from weather shocks (all crops including cash crops)	Use and Maintenance of Irrigation Increase land under small scale irrigation (water harvesting, etc.) and use winter cropping/water harvesting at the smallholder level (NBI) Develop farmer groups/cooperatives to use irrigation systems and maintain irrigation system(NBI) Rehabilitate and construct community small dams Develop alternative energy supply (PRS) to reach

farmers for irrigation systems(HBI)
develop national irrigation development plan
develop coherent inputs policy that does not distort
markets

Longer Term Goals – in addition to overall goals for the high growth	Medium Term Expected Outcomes	Constraints to achieving the medium Term objectives	Strategies that need to be in place to move toward those medium term expected outcomes	Focus actions
continued	continued	Poor Farming Practices:Poor varietal selection, declining soil fertility, and overall poor agricultural practicesAgricultural mechanization is low limiting performance of critical operations, such as tilling, planting and weeding. Difficult to supply the demand for oxenWeaknesses in the current public extension system with conflict of interest when it comes to delivering services to farmers; highly centralized deliveryIneffective and inefficient participatory technology testing, farmer coverage and communication to farmers:Pests and diseases reduce approximately 30% of the yields. Farmers fail to control these due to the non-purchasing of pesticides and failure to use resistant or tolerant varieties.	iii. Improve use of modern farm practices and inputs shift in varietal selection shift in mechanization increased use of pest resistant or tolerant varieties	Technology and Knowledge Provide effective extension services to improve farmers agribusiness knowledge and skills Improve efficiency and effectiveness of agricultural service delivery systems, demand driven, market oriented research and development Continue research on adoptable technologies Increase access to draught animals and animal drawn equipment and tractor hire scheme Pest Control Promote integrated pest management source pesticides and spray equipment for migratory pest control, and monitor / forecast outbreaks Seeds, fertilizer and other inputs Facilitate the formation of credit cooperatives or village banks Link to access to credit under economic empowerment area Continue targeted fertilizer subsidies for farmers Continue seed subsidies for farmers (all actions under these three issues have budget implications)
		Post Harvest Losses Most crops are not processed leading to losses during harvest, transportation and storage. This is more pronounced in root and tuber crops, vegetables and fruits.	iv. Reduce pre and post harvest losses	Post Harvest Losses Promote processing and proper handling and storage of agricultural products via extension services (HBI)
		Land degradation: land continues to be heavily degraded due to soil erosion, declining soil fertility, siltation of watercourses, water pollution, land fragmentation, decreasing land holding size and deforestation rural population density is among the highest in Africa and combined with extreme poverty, has led to soil erosion and nutrient depletion.	v. Decrease soil erosion from farming practices and improve soil fertility	Soil fertility Train farmers on low cost soil fertility management techniques through extension services Promote soil and water conservation, land and water conservation practices (water harvesting, soil conservation—nitrogen fixing leguminous plants). HBI)

Longer Term Goals – in addition to overall goals for the high growth	Medium Term Expected Outcomes	Constraints to achieving the medium Term objectives	Strategies that need to be in place to move toward those medium term expected outcomes	Focus actions
continued Increased investment in land development and land productivity	continued Equitable access to land for various uses including agricultural production and settlement And enhance land tenure security	Land Rights Few Malawians own large pieces of land, most of which is not being utilised, Lack of awareness of land rights and content and objectives of National Land Policy Inheritance patterns encourage land fragmentation and discourage long-term investment in land improvement; some cultural practices impose unnecessary restrictions in accessing land Population pressures on Land Land MarketsPoor stakeholder participationPhysical planning of lands has not been and the allocation of land to its proper use – land demarcated areas are not enforced- Land Administration Antiquated legislation resulted in centralized land administrationNon transparent land administration at the village levelPoor implementation of land policies and laws due to weak institutional structuresA cute shortage of land in the Southern Region of the country because of population pressure question of taxation in land?	vii. Ensure existing land rights, especially customary rights of smallholders are recognized, clarified and secured by appropriate legislation  Curb land encroachments, unapproved developments, and speculation and racketeering	Land Rights Customary land tenure regularization, titling, and registration(HBI)Intensify resettlement and land development programmes -Promote public awareness on land rights and land policy in general -Ensure existing land rights, especially customary rights are recognized, clarified and secured by appropriate legislation Land MarketsCustomary land reform program to address tenure insecurity and access to land on customary estatesEstablish viable land markets Land Administration Development of a carefully structured programme on land administration and land records Registration of individual and family title to customary land with legal and fiduciary provision for protecting the direct inheritance of property by remaining spouse and children Devolve land administration by development of new legislation or amendment of existing one Create land allocation committees and land tribunals to deal with administration and dispute settlement(HBI) Undertake customary land tenure regularization, titling and registration (HBI) Accelerate the passing and enforcement of land act
		Uncertainty deters integration to markets Macroeconomic instability Differential access to resources particularly for female-headed households Farmers trade participation in markets for increased security  little pro-active identification and development of markets for Malawi's products inordinate focus on production, assuming markets will develop on their own.	viii. Increase economic empowerment and reduce uncertainly of food security	Covered in other parts of the strategy (macroeconomic stability, economic empowerment, social protection, disaster management) develop micro-finance opportunities that could help decrease the risk averse behavior

Longer Term Goals – in addition to overall goals for the high growth	Medium Term Expected Outcomes	Constraints to achieving the medium Term objectives	Strategies that need to be in place to move toward those medium term expected outcomes	Focus actions
continued	3c. increase livestock production and decrease imports to meet domestic demand	Livestock sector is underdeveloped both in production and productivity Sub-sector had been accorded low priority in relation to crop production Past attention was focused on disease prevention services, with less emphasis on production Little processing of livestock and related products (hides, skins), so market potential for farmers low Livestock theft deters investment Population pressure resulting in less space Production does not meet domestic market needs Livestock feed is expensive Diseases	i. Livestock production	Put in place strategies to reach potential livestock farmers on markets, (some HBI) Strengthen advisory services in the production and marketing of livestock and its products;(HBI) Strengthen surveillance in the control of livestock and crop pests and diseases;(HBI)

### 4. Increased productivity and protection of natural resources

Longer Term	Medium Term	Constraints to achieving the medium	Strategies that need to be	Focus actions
Goals – in	Expected Outcomes	Term objectives	in place to move toward	
addition to overall			those medium term	
goals for the high			expected outcomes	
growth				
maintenance of fish	4a. Ensure sustained	Productivity of Fishing	i. Increase the productivity of	Productivity of Fishing
species and bio-	fish availability for food	Low productivity due to poor technology	small and large scale fisheries	Promote the use of modern technology by both
diversity	and nutrition security as	Limited access to deep water fishing	in a manner that enables	local communities as well as private sector for deep
	well as income	significant decline in fisheries levels in Lake	exportation of products and	water fishing (HBI)
	generation (small scale	Malawi due to overexploitation	does so in a sustainable	Provide fish landing facilities as well as train
	and larger fisheries)	Not adequately harvesting deep water fishing	manner	communities in modern fish processing
		opportunities		methods(HBI)
		High post harvest losses due to poor handling by		Promote small scale profit oriented fish farming as
		communities.		well as large or industrial aquaculture(HBI)
		Under-development of the existing potential in fish		Competitiveness for Export
		farming (aquaculture)		Facilitate the accreditation of competent authority by
		Competitiveness of products on export		providing training and laboratory facilities in order to
		Inadequate capacity of competent authority on		export fish .(HBI-)
		sanitary and Phytosanitary issues that later impinge		Conservation of Water and Fish Resources
		on fish exports		Enforce legislation (NBI)
		Over-exploitation of inshore waters		develop sustainable management of the fish supply
		there are a number of fish that used to be available		Train fishing communities in sustainable fishing
		but are no longer		practices(HBI)
		Low enforcement of the legislation leading to		Establish sanctuary areas to protect endangered
		overexploitation of the inshore waters		fish species(HBI)
		Inadequate enhancement technologies		Promote deep water fishing, moving fishermen
		water resource management (see strategy area 4 water		from shallow shore fishing(NBI)

	management)	Adopt closed season fishing rules on Lake Malawi; control fishing gear to allow collapsing stock to recover; introduce fishing licensing.

Longer Term Goals – in addition to overall goals for the high growth	Medium Term Expected Outcomes	Constraints to achieving the medium Term objectives	Strategies that need to be in place to move toward those medium term expected outcomes	Focus actions
continued	4b. Sustainable use and	Inadequate institutional capacity and weak legislation, efforts by MoAI thinly spread across several enterprises sectors' policies and strategies numerous and often overlapping poor programme implementation and guidance due to inadequate leadership and analytical skills at lower levels high staff attrition inadequate monitoring and evaluation (M&E); Responsible Private sector use of forests Few	Capacity of MOAI to efficiently and effectively use resources quality and reliability of agricultural statistics  i. Improve productivity and	Private Sector Use of Forestry Products
Reduce	management of forestry resources	and monopolistic/protectionist industrial producers heavily dependent on public forests for raw materials.	value added by the industrial forestry sector, while	Review the sustainability of de-linking the commercially productive component of the industrial
environmental degradation Watershed protection Bio-diversity  • Increase in value added of forestry • Increase in exports of forest products	Private sector manages forest resources for the long term profitability of the sector and sustainability of this natural resource	Low and declining investment in industrial forest plantations Small and poorly structured forest products/industry sector with high costs High costs and low efficiency of managing and processing industrial wood High production of softwood (pines) versus hardwood raw material Weak organization and investment promotion in the forest products sector Poor security (with respect to fires, theft,	balancing it with sustainable practices registration with international standard bodies increased number and type of value adding wood producing and processing establishments increase private sector involvement in industrial forestry development.	forest plantations of the forestry department from the protection and extension forestry components(HBI what is rational for this-needs further understanding).  Introduce appropriate incentives to promote investment in forest industries(HBI)  Evaluate and quantify the contribution of the industrial forestry sector to the gross domestic product (GDP) and undertake national surveys and documentation of forestry industry statistics.(HBI)

	Deforestation, Protection and Reforestation  High rate of deforestation Regional differences in use of forestry and type of protection needed for	Reforestation	Reforestation
	instance North enforcement, South and Center replanting bring about the forests (management) Various policies in different ministries impact forestry resources in different ways (leasing national parks, coal exploration at cost of forestry, environmental protection /deforestation). There is not sufficient policy coherence Poor housing, roads, electricity, water and telecomm. facilities in forest areas High dependence on wood as a source of household energy Low manpower levels and training opportunities for skills development Strong fears of land and forest crop alienation.	ii. Increase reforestation efforts for key areas and improve enforcement of regulations for forestry management South and Central Malawi: Replant and rehabilitate 150, 000 ha softwood and 50, 000 ha of hardwood timber plantations by private producers.  Enforce regulations in forestry management	Initiate reforestation and environmental rehabilitation programmes in priority areas of Malawi(HBI) Develop / integrate reforestation into public works programs focused on reforestation perhaps through MASAF or district assemblies(HBI) Identify training needs and develop training programme.(NBI) Improve human resource capacity in the sector Forestry Policy provides for concessionong of the management of state owned industrial tree plantations. The rest of Protected Areas / Forest Reserve remain the responsibility of Government.
lc. Improve compliance with environment and natural resource nanagement laws	Regulations, standards, enforcement  -Weak enforcement of legislation  - Standards and Regulations are not in place fro soil, water, air, noise, environment  - Economic incentives for clean technologies are not defined  - inadequate staffing and funding for enforcement  - Incentives for conservation weak.  Coordination  - Poorly coordinated management of natural resourced conflicting service delivery  - Limited legal mandate for coordination and limited capacity  - inadequate environmental information systems  Environmental awareness  - Low awareness of importance of environment  *Access and benefit sharing schemes not in place for biological resources	i. Improve enforcement of environmental policies and legislation  ii. Improve cooperation in environmental management and NRM and development  ii. Raise awareness of issues of protecting the environment	Regulations, Standards, Enforcement  Review polices and legislation for waste, sanitations and POPs(NBI)  Recruit environmental lawyers and develop capacity to enforce standards(HBI-revist)  Provide legal mandate for coordination(NBI)  Develop environmental standards for soil, water, air, noise, MBS,(NBI)  Develop environmental legislation  Coordination  Establish coordinating committees for biodiversity, climate change, POPs, waste, etc. (NBI)  Harmonize sector-specific strategies for dealing with problems affecting common resources(NBI)  Develop policies and strategies for coordination of common programmes and activities undertaken by the various stakeholders(NBI)  Define institutional position of EDO and operationalize a decentralization strategy  Establish an appeals tribunal  Environmental Education and Awareness
vith natu	n environment and ural resource	telecomm. facilities in forest areas.  High dependence on wood as a source of household energy.  Low manpower levels and training opportunities for skills development.  Strong fears of land and forest crop alienation.  Regulations, standards, enforcement  Weak enforcement of legislation  Standards and Regulations are not in place fro soil, water, air, noise, environment  Economic incentives for clean technologies are not defined  inadequate staffing and funding for enforcement  Incentives for conservation weak.  Coordination  Poorly coordinated management of natural resourced conflicting service delivery  Limited legal mandate for coordination and limited capacity  inadequate environmental information systems  Environmental awareness  Low awareness of importance of environment  Access and benefit sharing schemes not	telecomm. facilities in forest areas.  High dependence on wood as a source of household energy.  Low manpower levels and training opportunities for skills development.  Strong fears of land and forest crop alienation.  Regulations, standards, enforcement  Weak enforcement of legislation  Standards and Regulations are not in place fro soil, water, air, noise, environment  Economic incentives for clean technologies are not defined  inadequate staffing and funding for enforcement  Incentives for conservation weak.  Coordination  Poorly coordinated management of natural resourced conflicting service delivery  Limited legal mandate for coordination and limited capacity  inadequate environmental information systems  Environmental awareness  Low awareness of importance of environment  Access and benefit sharing schemes not in place for biological resources  ii. Improve enforcement of environmental information systems

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1				Undertake public awareness campaign
				- Develop environmental information management system - Develop environmental data base on legal, state of environment indicators, policies and EIAs (these seem to be in place already –revist & justify)
		number of water management issues are included in Strategy Area #4	Rehabilitation of the rivers to the lake	See Strategy Area #4 for water management
CONSERVE AND MANAGE PROTECTED AREAS AND WILDLIFE.	Wildlife Protected	-Poaching of wildlife making the Protected Areas unattractive due to low numbers of animals Understaffing and under development of protected areas Tsetse fly infestation causes visitors & staff to visit/live in some areas due to trypanosomiasis	-Enforce wildlife law re-introduce threatened and extinct wild animal species -Increase law enforcement staff -Improve protected area infrastructure -Eradicate tsetse fly in Protected areas	-Motivate and adequately equip staff -Provide logistical support for law enforcement (vehicles, base radios, etc) -Develop tool boxes for enforcing wildlife regulation including trans-boundary agreements Construct a sanctuary in Kasungu National Park (to repopulate the park) -Recruit additional staff and improve development
				resources -Develop new and rehabilitate existing infrastructure (staff houses, roads, bridges, bore holes, electricity etc.) - procure materials and drugs for tsetse control
	Strengthened collaborative management (cm)	-Lack of awareness on values of wildlife -Poor community institutional set up.	-Improve capacity and institutional building for CM	-Develop legal community institutions for collaborative management -Develop guidelines, sensitise staff and communities on benefit and revenue sharing -Provide training on CBNRM to communities and staff - Provide Diploma and Certificate level training in wildlife conservation -Support communities to establish wildlife based enterprises (ranching, farming, bee-keeping etc
	Reduced human/animal conflict	Inadequate training on better wildlife control techniques Inadequate awareness on fencing importance Lack of community wildlife control institutions	-Improve capacity for problem animal control (PAC)	-Develop a PAC strategy and guidelines -Construct new and rehabilitate existing perimeter electric fences for all protected areas -Translocate dangerous animals to PAs -Raise public awareness and train communities on approaches on problem animal control
	Trade and marketing of wildlife and wildlife products strengthened	-Poor infrastructure in most protected areas -Low value attached to wildlife assets	-Improve Eco-tourism in protected areas	-Develop concession and improve marketing strategies for wildlife resources
	Research and monitoring strengthened	-Inadequate research and monitoring capacity -Lack of proper research equipment	-Improve wildlife research and monitoring capacity	-Inventorise, develop and or improve all Eco-tourism related resources and products in National Parks, Wildlife Reserves and Nature Sanctuaries(historical, cultural, natural, spiritual and archaeological sites) -Train additional research staff in active conservation management and monitoring to Masters &PhD level

-Conduct monitoring of key wildlife species -Develop research plan and guidelines -Procure high tech research and monitoring
equipment

B. An enabling environment for private sector led growth

		t for private sector led growth	G	<b>T</b> (1
Longer Term	Medium Term	Constraints to achieving the medium	Strategies that need to be	Focus actions
Goals –	Expected Outcomes	Term objectives	in place to move toward	
			those medium term	
			expected outcomes	
Increased diversity of	1. Increase in business	High cost of utilities and transportation	i. Reduce cost for private	Infrastructure (see strategy area #4 for
business products and	enterprises that produce	Poor basic economic infrastructure and inefficient	sector participation,	infrastructure - transport, energy, ICT, water)
economic sectors	competitive products in	logistics in terms of distribution	production and logistics for	Priority for roads and linkages to major market
	domestic, regional and	> Roads (IF priority #2)	private sector as measured by	connections
	international markets	> Electricity supply at competitive rates (IF 4)	Lower cost of mnf and prod.	Strengthen the distribution system, logistic chains
	(quality, costs) as	> Telecom at competitive rates (IF priority #5)	Longer production runs	Pursue public private partnerships in infrastructure
	measured by	> Water/sanitation (water IF priority #7)	Lower cost to reach markets	(see specific section on infrastructure)(NBI)
	number of firms	> High cost of domestic trucking	Lower time and cost of	
	exporting to markets	*	regulations	
Increase foreign and		Increasing tax burden		Tax
domestic investment		Corporate Tax rates are competitive, however,		Strategies to be defined in the tax review –
Increase businesses that contribute		increases in Personal Tax rates and failure to index threshold rates to inflation has raised the costs of		summary of key policies(not impressive focus
positively to		employment significantly,		action-revist)
economic growth				
economic growth		Tax evasion and non-compliance  Costly regulatory environment, inconsistent policy		Regulatory and Policy Environment
		environment and poor partnership Gov/Priv S.		Strengthen public private partnerships
		Cumbersome procedures and weak administration		Ensure statutory corporations, bodies and
		Policy reversals damage investment		governmental agencies are appointed on the grounds
		Public Sector is slow and unreliable		of competence and relevant experience(NBI)
		Lack of understanding and mutual suspicion and		of competence and relevant experience((VBI)
		failure to fully appreciate interdependence		
	Goods produced by	Inadequately skilled workforce with Insufficient	ii. Improve worker	Skills – Vocational training and industry needs
	enterprises are of	technical and vocational training opportunities	productivity and ability of	Review and update curriculum to keep dynamic and
	acceptable quality in	Labor skills do not meet needs of private sector and	firms to produce quality	oriented to economic needs (at vocational centers and
	regional and international	the educational system is not producing enough	products	in secondary schools) – develop competency based
	markets	graduates to meet future economic needs	reduce the incidence of	curriculum for formal and informal training(HBI)
		Poor supply of training with inappropriate /	occupational hazards and	Update training equipment at vocational training
		irrelevant curricula, poor quality of trainers and poor	occupational diseased	schools (and to meet certification standards)(HBI)
		management of training	increase enrolment of general	Expand capacity of existing vocational training
		Lack of science and technology training to support	education students into	institutions, including training more instructors in
		new skills for growth and lack of a plan to expand	vocational training programs	vocational training areas, (HBI)
		existing colleges into science and technology centers		Encourage colleges to offer entrepreneurial and
		Insufficient number of vocational graduates with		training in special. trades suited to self
		sufficient skills for businesses		employment(HBI)
		vocational training facilities have obsolete		Conduct career guidance and counselling in general
		equipment and insufficient training programs with a		education(NBI)
		high cost of machinery		Create new infrastructure in existing colleges and
		lack of community, village polytechnics to equip		upgrade existing public technical colleges with

Γ	rural people with vocational skills	infrastructure that meets standards
	few linkages between informal and formal sector	improve the TEVET system to be more favourable to
	training programs in vocational areas	the private sector(HBI)
	no institutional mandate to oversee technical	
	programs previously offered by Polytechnics	

Longer Term Goals	Medium Term Expected Outcomes	Constraints to achieving the medium Term objectives	Strategies that need to be in place to move toward those medium term expected outcomes	Focus actions
Increased diversity of business products and economic sectors Increase businesses that contribute positively to economic growth	Continued	Productivity losses from health related issues Potential for losing trained staff to HIV/AIDS discourages investment in key staff or requiring investment in more duplicative staff ing Lost productivity from malaria, TB and other respiratory illnesses absence of partnership between occupational safety, health, and MOH Protection of labor related injuries	Continued	Health and Labor Safety Implement occupational protection for labor on the job(NBI) Develop occupational programs, including inspection see strategy area #3A for malaria, TB, see strategy area #3B for HIV/AID
	continued #1 and increased number of Malawian firms that export directly or contribute to exportation from Malawi increase number of Malawian firms servicing the domestic market supply	Access to land is an issue  Records for the physical planning of use of lands are not reliable with inconsistency across ministries. Little physical planning of lands and misallocation of demarcated areas Cost of land on the market is high, and access to land is acute in cities where demand for land is very high, and takes long time to process applications for land Malawians who own land do not have title deeds to them (see land under 2b)	iii. Enable Malawian entrepreneurs to participate in private sector ventures and access markets	Land issues in urban areas and in enforcing demarkation  Implement a programme of land titling (see 2b)  Introduce reforms in the way land is allocated in cities  Reduce unnecessary delays in processing of land applications (HBI)
		Poor information on business opportunities and inadequate Information regarding business opportunities, tax and other incentives, and other key business information. MIPA, MEPC and other Government institutions Inadequate promotion of products primarily in		Information on opportunities Strengthen promotion activities Implement economic empowerment policy (see economic empowerment section)(HBI in some instances)
		regional and international market  Incentives Incentives not applied consistently to investors Lack of properly zoned land for specific development activities		Incentives Set special incentives for high growth economic sectors (see strategies under high growth sectors)(HBIO Increase efficiency of one stop shop bringing in outside operations, clarify laws to enable one stop shop

Ttown planning that constraints investors	Revise statement of invest. Policies(HBI)
Incentives favour new, intl and greenfield1	Provide incentives in a non-discretionary
investments, with inconsistency in application	manner(HBI)

<sup>&</sup>lt;sup>1</sup> Greenfield refers to developments on new sites that have not previously been used for business/industry, rather than re-development of previously developed but now vacant ('brownfield') sites that are more costly to develop as clearance of buildings etc. may be required. Policy may wish to favour utilisation of vacant developed sites rather than use greenfield land.

Longer Term Goals	Medium Term Expected Outcomes	Constraints to achieving the medium Term objectives	Strategies that need to be in place to move toward those medium term expected outcomes	Focus actions
	continued	Access to Credit Difficulties in accessing credit (for microfinance see enabling environment) Supply of micro-finance unable to meet demand Vast majority of Malawian businesses are not able to access finance for investment Not a credible mass of MFI operating at a	iv. Provide access to a functioning financial sector, including microfinance	Micro-finance Develop/ strengthen the micro-finance sector to serve small scale concerns and as part of the broader financial system (see economic empowerment section on MFI)(HBIrevits DFID comment on this)
In addition to private sector benefits above, will contribute to benefits of improved service delivery		sustainable level - INDEBANK and INDEFUND has been inadequate funding Volatility of real interest rates and domestic debt - Lack of a savings culture or the ability to save amongst Malawians - Small and limited scope for sector - professional and technical skills are not meeting the need for private sector - inadequate coordination among institutions involved - sectors are not benefiting from S&T due to	v. Science and technology is used in provision of service delivery or in improving private enterprises	Financial System Support finance institutions in designing differentiated financial products (HBI) Strengthen NEEF and undertake savings campaign Establish apex institution(HBI)  Strengthen linkages to vocational training (above 1ii) Determine the best mechanisms for accessing scientific and technical knowledge and the optimum strategy to implement Promote S&T oriented to value addition in high
(health, social protection, etc.)		the low application in these sectors insufficient infrastructure for research and development		growth areas (HBI) See Strategies under ICT Area #4' Develop an effective capacity in S&T that can meet the needs of Malawi
	2. Increase investment for private sector growth	Weak incentives for foreign investment  - Inadequate information available  Incentives favour certain sectors but not other important ones  Incentives once granted are not guaranteed  Lack of employment policy	i. Improve the quality of information on opportunities in Malawi for potential investors	Produce good promotional materials (move from hard copies to printed, to CDs, etc.) – rethink way design promotions materials(HBI (MIPA) review investment policy develop employment policy(HBI-very crucial) see above incentives
		Perception of corruption High levels of corruption and bribery increasing the cost of doing business	ii. Improve the perception of the private sector concerning governance / corruption	See Strategy Area #5 Integrate message of good governance into promotional themes(HBI-revits include corporate governance)
		Cross Cutting Issues, Infrastructure	See above	See

### C. Reliable Food Security and Food Availability

	Longer Term Goals	Medium Term Expected	Constraints to achieving the medium	Strategies that need to be in	Focus actions
		Outcomes	Term objectives	place to move toward those	
				medium term expected	
			Y 1 6 1 1 1 1 1 1 1	outcomes	
		1. Food is available in	Levels of agricultural productivity are	i. Improve agricultural	Actions to increase agricultural productivity are
		sufficient quantities and	inadequate to supply food chronic poverty, low agricultural	productivity, livestock, fisheries and increase the	include in 3b Improve reliability of maize and fertilizer markets
		qualities, at an affordable	productivity, poor infrastructure, ecological	variety of food available at	(linked to agro-processing, smallholder farmers)
		price, and supplied through	constraints, inappropriate economic policies,	the household, national, and	predictability of support in maize markets
		domestic production or	limited arable land other demographic and	community levels	predictability of support in marze markets
		imports (including food aid).	social factors	Strategies to increase	Actions to improve livestock use are include in
		Available food stocks of the	Social factors	agricultural productivity are	Strategy 3d
		Malawi Six Food groups (farm		include in Strategy Area One –	6,7
		level, commercial, and		Section B - 3b	Actions to improve fishery development are in
		government stocks).			strategy 3e
		The volume and stability of		Strategies to improve livestock	
		the production of foods based on the Malawi Six Food		use are include in Strategy 3d	Improve access to domestic, regional an international
		Groups (subsistence and		Strategies to improve fishery	markets.
		market oriented production).		development are in strategy 3e	-
		• ,			
		Food imports (commercial	inadequate transportation, domestic and	ii. Improve importation of	Strategies to improve regional integration and access
		and food aid).	external – especially Maize that comes in through Mozambique ports	foods	to food from external markets are included in strategy area 1.4
			food availability is dependant on harvests in		Establish and enforce phyto-sanitary rules and
			other countries		regulations
			normal market functions and commercial		Promote a coordinated approach to commercial
			flows can be undermined by inappropriate		import(HBI)
			/.non supportive government intervention		• , ,
			(pricing, etc.)		
			relatively few number of distributors of food		
			that might be able to exploit the market		
			the coordination between Government and	iii. Improve the coordination	Promote a coordinated approach to planning and
			donors has good early warning systems but	and management of food aid	management of food aid (HBI)
			they are currently outside of Government M&E system (i.e. agricultural statistics)	and food aid imports.	Ensure that food aid conforms to the bio-safety and other related legislations(NBI)
			costs for distribution of food aid s higher		Manage strategic grain reserve(NFRA)
			than needed		Develop a reliable agricultural statistics and an
			need to move from having emergency		early warning system
			response to acute crises to having a system to		Determine the ability to use the PWP or other
			address the chronic problems		programs during times of need for food security (see
			strategic grain reserve is vulnerable to being		strategy area #2 economic empowerment)
			used for corrupt purposes		Develop government ability to distribute food aid
					and target the most vulnerable (see strategy area
		40361	Grant H2	C	#2)(HBI)
		All Malawians have at all	see constraints in Strategy Area #3 –	See strategies under Economic	See focus actions under economic empowerment
		times physical and economic access to sufficient nutritious	Economic Empowerment	Empowerment	
		food required to lead a			
		healthy and active life			
- 1	Į.				

### D. Improve regional and international integration

Longer Term Goals –	Medium Term Expected Outcomes	Constraints to achieving the medium Term objectives	Strategies that need to be in place to move toward those medium term expected outcomes	Focus actions
Malawi effectively integrated into the global market  Net exporter from net importer``  • Increase in trade of goods and services both domestically and internationally (3.4 step to help obtain transformation)	1. Increase businesses which are accessing regional markets with competitive products (quality, cost)	Infrastructure and Access to Markets Long lead times and high transport costs, attributed to landlocked status; Costs magnified by policy and institutional constraints in road, rail, air, Domestic trucking industry is uncompetitive and have high investment costs (truck, tires, spare parts, etc.) Investment and service coordination with neighbors Poor economic infrastructure including roads, rail, airports, ports, utilities and telecommunications, which undermines domestic and international trade;Logistical bottlenecks along Nacala and Beira rail routes	i. Reduce cost of reaching external markets due to infrastructure Reduced lead times on export Decrease cost of domestic trucking (IF priority #2) Lower costs of cross-border and transit trade with neighboring countries	Infrastructure Strengthen economic infrastructure specific to international trade⊚ HBI) > Improve access to ports : Port security and capacity > Improve rail lines : Repair Nacala rail to the coast > Shire Zambazi waterway, Lake transport(revist DFID coment on this) > Mtwara corridor > Reduce restrictions - air transport landing rights/fees > Telecommunications Enforce regional harmonized standards (especially in terms of security issues, transit fees, etc.) Reduce impact of domestic trucking cartel and increase access to foreign truckers Modifty tax structure for transport equipment/services Leverage public private partnerships for infrastructure
Increase in exports of and rural and urban supply of exports Increase foreign and domestic investment		Economic Infrastructure  High customs tariffs on manufactured imports <sup>2</sup> ;Absence of non revenue performance standards Inconsistency and slowness in customs Inability to track losses of revenues from customs and lack of confidence in customs Narrow focus EPZ registration High cost of exporting/complex document.	ii. Reduce lead times on export and improved efficiency Reduced lead times export Benchmarking with regional initiatives – systems and procedures Improved compliance with customs regulations	Economic Infrastructure specific to intl trade:  Efficiency of customs and tax administration Harmonize border operating hours with neighbors Resolve grievances in the tax administration (IF) and increased tax collection (from informal sector) and reduce excessive delays in refunds of tax payments especially surtax payments Improve the efficiency in customs and tax (IF priority #6) including (IF priority #6) – drawback program Develop speedy and standardized payment system (all HBI)
		International Standards for Products Missed business opportunities due to weak SQAM infrastructure, high cost of using foreign certifying bodies Limited access of firms to conformity assessment services	iii. Improve marketability of products to international markets Meeting ISO standards, and packaging standards	International Standards for Products Strengthen MBS for national certification(HBI) Improved compliance with international certification Start comprehensive SQAM capacity building program(HBI) Establish ISO9001 enterprises Develop science, industry and technology in framework of international standards

<sup>&</sup>lt;sup>2</sup> This may be solved in part through the SADC FTA in the final years of its phase in (possibly in 2008). COMESA 2012?

Longer Term Goals	Medium Term Expected Outcomes	Constraints to achieving the medium Term objectives	Strategies that need to be in place to move toward those medium term expected outcomes	Focus actions
continued	continued	Export Services  - Lack of effective delivery of export services to complement the growth strategy  Poor supply response to opportunities created by trade agreements (supply side constraints)  Inadequate trade support services limited access to trade and investment finance; tion and procedures	iv. Increase the firms that take advantage of export opportunities	Increase information for potential exports for market potentials (HBI) Reorient Malawi Export Promotion Council activities to ensure greater co-ordination of export promotion activities; Establish trade finance scheme (HBI-) Reform of the financial sector
		Trade Negotiation Malawi has not been able to participate direction and effectively in negoti ations of WTO, EPA, EU Volatility of trade agreements Inadequate trade missions <sup>3</sup> ; Lack of a clear trade strategy and supporting policies Weak analytical capacity for trade policy analysis and implementation Overlapping regional trade integration efforts Lack of coordination between institutions and stakeholders creating duplication of effort High level of informal cross-border trade.	3. The benefits of trade are maximized through better knowledge	Upgraded skills of key staff in target institutions (trade related)(HBI) Coordinate ministries and entities involved in trade better understand origin regimes and issues Strengthen analytical capacity for trade policy analysis and implementation (IF priority #8) Establish capacity to regulate liberalization Fair Trade Commission (IF priority #12) Strengthen the ability to negotiate and direct partnerships with international neighbors important to facilitate regional trade (efficiencies, security, completion of railways, etc.)(all HBI) liase with Customs Department to accelerate improvement of customs facilitation at ports and border posts in SADC/COMESQ

<sup>&</sup>lt;sup>3</sup> Malawi has trade attachés only in South Africa and Zimbabwe, though there are proposals for including other countries.

E. Economic Empowerment

Longer Term Goals	Medium Term Objectives (expected outcomes)	Constraints to achieving the medium Term objectives	Strategies that need to be in place to move toward those medium term expected outcomes	Focus actio
In addition to contribution to economic growth  Create new wealth for the people and growth leading to poverty reduction (MDG)  Create a middle class	1. Increased employment and income from on and off farm activities -	Linkages of smallholders and rural areas into the economy Inadequate transportation and communication weak linkages to markets lack of utilities	i. Improve the integration of rural communities into the economic market reduction in domestic transport cost for rural areas	Linkages of smallholders and rural areas into the economy(HBI) Targeted linkage for rural integration into markets: Feed roads, rehabilitation and maintenance  See section 3b for specific efforts to improve smallholder productivity  strengthen the core function of ADMARC in geographical areas which are underserved by the private sector (implement reform of ADMARC)
Create more jobs through Increased number of profitable enterprises owned by Malawians	2 Increase productivity of rural communities / businesses and thus their contribution to economic growth increase in the ownership by Malawians and their value-added increase in SME profitability	Incentives and conditions do not foster productivity and investmentThe culture of hand-outs and political patronage is wasteful and unsustainable - Negative impact of HIV/AIDS on productivity / spending resources on care for the infected at household level	i. Develop rural cooperatives to lower transactions costs of dealing with rural entrepreneurs and collective bargaining	Communities are organized to produce outputs or develop local industryIdentify common community products for production, through one village one productDevelop a programme that will oversee the establishment of cooperatives in rural areas Provide technical support from private sector programs (related to off farm employment) see strategy area 3 - for HIV/AIDs(all HBI)
		Limited availability of funds  Low recovery rates ,erosion of the capital base, and poor design of credit schemes,  Need for better knowledge of actors in the sector on MFI  Little creativity in developing new financial products and services to meet the needs of the lower end of the market.  Inability to use land as collateral to access loans  Some loan conditions do not create a conducive environment for profitable entrepreneurship. MRFC undercapitalized Most donor supported programs have not adhered to best practice in the field of microfinance, such as charging market interest rates. Low levels of capacity microfinance credit providers results in lack of awareness of funds available for on-lending to the public.	ii. Increase access to micro finance for rural businesses use in productive enterprises women owned businesses women able to access loans decrease in default rate decrease client drop out rate	Micro-finance available to rural areas(HBI)  - Align loan conditions to enable good business activities (repayment period, frequency, amount)Develop special programs for women and youth - Develop network of practioners in MFI(HBI) Develop innovative financing mechanisms such as community development venture funds, community loan funds, supporting the traditional micro-loan funds granted by institutions such as MRFC and NABW. (HBI-revist also relate to MADEF) Maintenance of capital base for banks (see financial sector in enabling environment section)Enhance capacity of MFI to monitor and supervise clients;(HBI) Ensure access to loans and credits and training for women(HBI) Better coordination of donor supported micro-finance programs to decrease market distortions(NBI) Strengthen policy understanding of imicro-finanace is\there a need to bring in MARDF specifically?

Longer Term	Medium Term Objectives	Constraints to achieving the medium	Strategies that need to be	Focus action

Goals	(expected outcomes)	Term objectives	in place to move toward those medium term expected outcomes	
continued	continued	Defaults hinder credit establishmentDefaults on loans caused by lack of a credit- referencing bureau as borrowers move from one institution to another;	Continued	Establish a Credit Reference Bureau; (HBI) Legislation for punishment of those who deliberately default on loans (NBI) Enhance capacity of courts to handle business cases. (see section on justical reform)(HBI) Encourage financial institutions to design tiered loan packages to provide incentives to borrowers who are faithful in loan repayment(NBI)
		Lack of business advisory services once businesses are operational. As such, most beneficiaries are unable to succeed in their businesses, forcing them to default on loans;	iv. Improve business skills are used by rural community businesses includes women's skills	Provide training to all people who borrow for business purposes through the training unit of the NEEC, (HBI)
			v. Provide opportunities for vocational training	See strategy area 1 for vocational training activities
continued	3 Women, youth and the disabled fully participate in the productive economy Increase # of women in private and public sector organizations Increase # of youth employed	WomenWomen are likely to have less access to education, credit, land, and property than men Fewer employment opportunities t Unequal access to technology and other key market information to support business activities  People with disabilities Most affected by lack of access to assets and other facilities required to economically get empowered Poor infrastructure such as roads, communication, and buildings not designed to accommodate or meet their special needs.  Youth Little prospect of securing a job, or engaging in entrepreneurial activities Very few employers are willing to recruit	i. Develop targeted programs for building women entrepreneurial skills and opportunities to participate in the economy	WomenTarget training to women's entrepreneurial skills and ability to effectively manage their businesses Develop a charter to increase the employment opportunities Review legislation to ensure supportive of women Enhance institutional framework supporting the development of women entrepreneurs(all HBI) People with disabilities Enforce empowerment act(NBI) Improve capacity of the Malawi Council for the Handicapped and other similar institutions that deliver serves to people with disabilities.(HBI)  Youth Vocational training and skills(HBI)
	Urban Poor are productively contributing to the economy	and train them on the job. Financial institutions are reluctant to extend credit to the youth The curriculum of most education institutions has not changed much to allow for the development of an entrepreneurial cadre,  Limited institutional framework specifically dedicated to youth  Increasing number of people are moving to cities, necessitating plans and actions	i.	

**II: Social Protection** 

### **Longer Term Goals**

Decrease income inequality

Improvements in socip-economic indicators for the most vulnerable

Reduction in the socio-economic impact of disasters.

Malawi is a food secure nation

### **Medium Term Expected Outcomes**

- 1. The most vulnerable with limited factors of production are sufficiently cared for
- -- health status of malnourished under five children, school going children, orphans, pregnant, lactating mothers, destitute families
- -2 Vulnerable who can be negatively impacted by economic economic shocks
- -3 Increase the assets of the poor to better engage in growth
- 4 The impact of disasters of the vulnerable is reduced

**Social Protection and Disaster Management** 

Longer Term Goals	Medium Term Expected Outcomes	Constraints to achieving the medium Term objectives	Strategies that need to be in place to move toward those medium term expected outcomes	Focus actions
Improvements in socio-economic indicators for the most vulnerable	The most vulnerable with limited factors of production are sufficiently cared for Vulnerable who can be negatively impacted by economic shocks     Improved health and nutritional status of under five children, school age children, orphans, pregnant and lactating mothers, destitute families	Malnourishment of children, orphans, lactating mothers, destitute families  lack of focus on implementing cost- effective interventions that would prevent and reduce high prevalence of stunting and wasting in young children under two years of age.	i. Provide efficient and effective support to the most vulnerable with very limited factors of production	Formulate a Social Protection Policy Formulate a monitoring and evaluation system of safety nets/social protection programmes Practice better prioritisation, design, delivery monitoring and evaluation of safety nets/social protection programmes Provide supplementary feeding to malnourished pregnant, lactating mothers and under five children Provide therapeutic feeding to severely malnourished under five children Sustain targeted School Feeding Programme to the most vulnerable
		Infirmed, elderly, disabled, OVCs, HIV/AIDS		Expand small stock and grain mills programme for the most vulnerable Introduce conditional and un conditional cash transfers to the infirm, the elderly, the disabled, Orphans and Other Vulnerable Children (OVCs) Support the most vulnerable with welfare transfers (food, blankets, clothes e.t.c) for their upkeep Provide nutritious food and Home Based Care Kits to those infected by HIV/AIDS Provide low cost housing to the poor and vulnerable (elderly, infirm, households keeping Orphans and other Vulnerable Children
		Lack of integration between data on the country's development and growth strategies and the risks and obstacles to these strategies posed by both ongoing weaknesses as well as the fluctuating resource needs of the chronically poor;  Insufficient data regarding the characteristics, location, challenges and needs of the very poor;  Inadequate knowledge regarding existing processes, resource transfer mechanisms, power dynamics, and incentive structures of target communities; Insufficient understanding of existing processes and modes of operation at the national and local government level; and, poor donor and stakeholder coordination in the design and delivery of programs  lack of coordination of social protection programmes and projects	ii. Improved planning and integration of knowledge on the chronically poor into planning	Practice better prioritization, design, delivery, monitoring and evaluation of social protection and safety net program (HBI)Formulate a social protection policy(HBI)

			T a	
Longer Term Goals	Medium Term Expected	Constraints to achieving the medium	Strategies that need to be in	Focus actions
	Outcomes	Term objectives	place to move toward those	
			medium term expected	
Increase income for		Empower Farmers and Transitional Poor	outcomes	D
the poor		Empower Farmers and Transitional Poor  - Poor targeting of programmes  - High input costs of crop production  - Low agriculture price bands  - large number of uncoordinated programs effectiveness of programs in asset opportunities and growth opportunities are uncertain  - the poor have limited resources to purchase agricultural inputs  - the culture of handouts and political patronage is wasteful and unsustainable	ii. Provide opportunities for the poor to graduate from poverty by asset accumulation, increase their ability to be part of agricultural productivity, increase the assets of the poor to better engage in growth	Provide access to poor farm families to agriculture inputs through conditional and unconditional transfers (e.g. revolving mechanisms) Undertake Public Works Programmes that create high income earning for poor focused on graduating out of poverty (river diversion for irrigation, afforestation, reservoir/dam construction, dykes, roads including non traditional PWP e.g. brick manufacturing, manure making, bush clearing e.t.c.) Promote savings culture in PWP Enable the land constrained poor to have alternative sources of livelihoods to supplement their income
Reduction in the socio-economic impact of disasters.	2. The impact of disasters on the vulnerable is reduced	poor response to disasterslack of an early warning system inadequate response and coping mecnahims	Enhance disaster     management planning and     response     Enhancing disaster risk     management,     Develop and strengthen     institutions responsible for     disaster risk     management,     Institute necessary	from the land through providing capital for Income Generating Activities (IGAs)  Impart entrepreneurial skills to the poor  Review effectiveness of current PWP, feeding programmes, targeted Inputs (TIP)  Promote the integration of disaster risk management into sustainable development planning and programming at all levels; (NBI)  Establish an effective early warning system for Malawi  Develop and strengthen institutions, mechanisms and capacities at all levels, that contribute to building resilience to hazards through the incorporation of risk reduction approaches in the design and implementation of disaster risk management
			disaster risk management mechanisms  Implement mitigation measures in disaster prone areas.	programmes;(HBI) Provide timely emergency relief assistance to affected people;(HBI) implement mitigation measures in disaster prone areas. (HBI)

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### III: Social Development

A healthy, educated, productive population, is necessary to achieve poverty reduction, sustain economic growth, eliminate hunger and vulnerability. Communities play a key role in ensuring the delivery of services meet the local needs

### **Longer Term Goals**

### A. HEALTH

### **Medium Term Expected Outcomes**

Reverse the negative trend in maternal mortality rates (MMR) Decrease in child mortality (IMR) by 2010, reduce child mortality by

Decrease common diseases (malaria, etc.) Increased life expectancy

- 1 . Rural poor access affordable and high quality primary health care :-- % fully immunized at 1 year: -- % births attended by skilled attendant: -- % of health facilities effectively providing EHP to population
- 2. Rural communities do not have to travel long distances to hospital or clinic -- reduced distance covered to the nearest health facilities (centers, clinics, hospitals) -increase in the % of the rural population with access to formal health services --Increase proportion of population within easy reach of EHP
- 3. Reduction in incidence of water born disease -- Reduction in deaths due to diarrhea especially in children under 5 years of age
- 4. Reduce the incidence of common diseases and improve the cure rates -- TB cure rates. -- Malaria
- 5. Specialized Cases

#### B. Nutrition

- Smart, healthy, productive population able to contribute to the economy
- Active healthy life with reduced burden of diet-related, illness, deaths and disability among men, women, boys and girls living in Malawi

- 1. Effective utilization of food that encompasses the quality of the food allocated for consumption and the biological utilization of nutrients in the body.
- 2. Information is used in decision making on policies and program interventions and policies are well coordinated across the various ministries

- C. HIV Aids -- Behavior change of at risk groups
  - -- Pregnant mothers take treatment to prevent transmission
  - -- Practice prevention methods for blood supply or health facilities
  - -- Equitable treatment for PLHA
  - -- Mitigate the health impacts for PLHV of HIV/AIDS
  - -- Minimize pain, suffering, anxiety and loss of service delivery
  - -- Decrease work time lost due to caring for PLHV
  - -- Reduce money at the household level needed to care for infected
  - -- Effective and efficient implementation of HIV/AIDS response across the public and private sectors

#### D. Education

#### At all education levels

- -- Improve access
- -- Improve quality
- -- Ensure relevance of curriculum to the need of society, the nation and the individual learner
- -- Enhance management of educational services
- -- Ensure adequate planning

Reduce the spread of HIV in the general population and in high-risk subgroups

Achieve a youth population free of HIV Women; Girls Reduce Ante-Natal prevalence of HIV

Improve the quality of life of those infected and affected by AIDS. improved productivity of those infected with HIV/AIDS. improve the quality of life of PLHA, OVC, widows, widowers and the

elderly affected by the epidemic Decrease economic impact

### Primary: Students have basic knowledge and skills to

allow them to function as competent and productive citizens in a free society Secondary: Students have the academic basis for gainful

employment in the informal, private and public sectors Tertiary: Production of new scientific and technical knowledge, through research and promote the transfer, adaptation and dissemination of knowledge

### A. Health

			T	T
Longer Term Goals	Medium Term Expected	Constraints to achieving the medium		
	Outcomes	Term outcomes		
Attain a healthy	People have better access	Shortage of human resources	i. Increase the number of	i. Human Resources
population	and use of qualified care for	Inadequate training capacity	health workers that are	increase student intake into medical training
Increase life	essential health care issues	Failing to retain workers due to low	qualified and retained in health care facilities	institutions (requires investment of equipment,
	(TB, Malaria, etc.)4	incentives - (pay, long working hours,	- population/doctor ratio	infrastructure, etc. at the medical schools) develop strategy to sustainably maintain qualified
expectancy	Decreased cases of	non-conducive environment, huge	reduced	health works after the six year period of salary top ups
Decrease maternal	preventable diseases	workloads)	- population / nurse ratio	for the six year period for front-line health workers
mortality rates		Globalization has opened up the market	reduced	encourage local service providers to provide of
	Improved TB cure rates to	for nurses and this is pulling people to		incentives for front line health workers such as food
Decrease child	over 70%	other countries	Improved referral time	service, promotion, opportunities for training, etc.
morbidity and	Improved use of ORT for	Secondary school is not sufficient to	Attendance of trained health	recruit external health care workers funded (as
mortality	diaherrea control	deliver students to more training	workers for births	currently funded by donors) and volunteers (under the
	Modern contraceptive use	non availability of modern equipment		frontiers program)
Decreased morbitiy	ARV treatment regime	is a disincentive for well trained doctors		(link to education secondary education )
and mortality from	are followed	to stay		Ensure ARVs available to health workers
communicable	are rone wea	to stay		ensure working hours for medical personnel confirm
diseases				to the recommended standards
	Decrease incidence of	Charter of Janes had not and large	ii. Increase the availability of	ii. Pharmacy, medical supplies
		Shortages of drugs, bed-nets and key	drugs at health facilities and	improve drug management system from central issues
	malaria by 50%	medical supplies	decrease theft of drugs	of timely procurement and reach health centers (eg. bed-
		inadequate finances to purchase the	bed nets at	nets, ARVs, etc.)
	Increase vaccination rates	drugs to meet supply	clinics/communities	undertake CMS reforms
		weak drug management and	Vaccines delivered to	undertake close monitoring of drug utilization trends
		distribution systems beginning at the top	clinics/communities	and patterns
		to the users,		improve effective stock management including
		leakage of drugs from system and theft		tracking systems, capacity to project drug needs
		lack of qualified personnel which		improve distribution system and transport network
		contributes to leakage of drugs		promote and strengthen community monitoring of use
		lack of access to prenatal care		of drugs
		poor quality in hospitals		strengthen training capacity in college of medicine for
				pharmacy qualifications (link to inadequate science and technology in
				education secondary education and to pillar one for
				science and technology)
		insufficient number of health facilities	iii. Increase access to well	iii. Infrastructure
		mostly in the rural areas	equipped facilities	implement facilities development program for 420
		most of the health facilities in need of repair	more than 80% of the	facilities (mostly rural areas) by 200x (includes
		lack basic utilities, electricity/water	population live within 5 MK of	rehabilitation of existing facilities, provision of
		only 13.3% of health care facilities fulfill	a health facility	telecommunications (cellular phones, two way radios,

<sup>&</sup>lt;sup>4</sup> To achieve the medium term expected outcome the 6 areas in column 4 are necessary. The matrix reflects the Health Sector Support Program (sector wide approach - SWAp)

the requirement to deliver EHP (staff level, VCT services, maternity services, etc.) most facilities are unable to provide maternity services - most clinics do not have means of communication (two way radio, telecommunications, etc.) most facilities do not have ambulances but it is not possible to put ambulances in each of the facilities, including lack of supporting services (such as filling stations, etc.) bicycle ambulances not accepted in some areas		etc.) electricity on grid, and construction of new facilities where they do not exist)  improve maternity infrastructure (key priority) including buildings, equipment,  strengthen partnerships with other providers through service agreements (ie mission facilities, etc.)  develop facilities in district and central hospitals based on the needs of those hospitals with the ideal of every district having a hospital  support services (training institutions, labs, etc.)  enforce minimum health standards, conducts in public and private health facilities  provide motorcycle ambulances as a medium term measure, specifically in rural areas with an idea of
limited availability of water supply for rural health facilities		phasing out in the long term  Water  work with ministry of water for where connected to pipe/water board system and develop backup for solving water shortages  for health facilities not connected to systems, develop bore holes as part of the facility development program of the 420 facilities
		Roads -targeted roads in some areas where access is difficult through "integrated infrastructure project" (districts identified and assessments made)  Electricity provide electricity to facilities which are on grid but do not have electricity as part of the facilities development program (link to rural electrification program in strategy area #4 and grid extension phasing within strategy area)
shortage of equipment largely due to financial constraints (eg. diagnostic, labs, x-ray, theatre) insufficient maintenance of equipment due to lack of skills, lack of spare parts, inadequate financial resources current equipment is old and these models do not have spare parts available due to stoppage of manufacturing 90% of equipment is imported so spare parts are constrained by fx issues and time to import equipment becomes obsolete quickly	iv. Improve diagnosis and treatment at health care facilities, especially maternity services	iv. Equipment implement facilities development program for 420 facilities (mostly rural areas) by 200x (includes equipment purchases) strengthen equipment maintenance ability in ministry through training, regional and district maintenance units start system of bulk purchasing of spares for most of the equipment needs start public private partnership arrangements with a legitimate company engaged in management of MoH equipment link to qualified health care workers
complications of budgeting and provision of equipment maintenance due to decentralization and unclear relationships from central to district level money does not flow in timely fashion to	v. Improve the flow of resources to health facilities	v. Finances improve planning and budgeting at all levels through systems development at the central and district level undertake close monitoring of financial flows and usage

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		Reduction in incidence of water born disease Reduction in deaths due to diarrhea especially in children under 5 years of age	low level of access to clean water results in diseases poor access to sanitary facilities	ii. Access to safe drinking water (rural, urban) Access to hygienic sanitation facilities ( rural, urban)	introduction of VIP latrines and other appropriate rural water sanitation technologies. See strategy area #4 water and sanitation
		Reduce incidence of occupational hazards and diseases	Absence of partnership between occupational safety and health and MOH lack of governing body lack of governing body	Improve working environment	See strategies under strategy area #1 – Enabling Environment for private sector led growthRegular inspection of work places; Policy formulationHealth and safety standards and guidelines
	Specialized cases (cancer, etc.)	2. Central hospitals are able to provide satisfactory level of referral services and able to financial self-sustain	limited resources and staff shortages impact the central hospital delivery of services in absence of district hospital in the urban areas, the central hospitals play the role of a district hospital and takes much of	Addressed above	Addressed above
			little focus on preventative care, mainly on curative, need to bring information into the educational curriculum, on prevention shortage of bed nets and declining effectiveness of the treatment regime for malaria		
			the districts for various reasons (weak planning systems, problems at treasury, financial management systems are weak) weak support system to monitoring and supervise services delivery (FM, procurement, M&E, etc.) Weak surveillance and response system fragmented health care delivery system oversight is weak inadequate integration of district health systems with MOH	vi. Develop good monitoring, supervision and utilization of health care facilities	vi. Systems HR operations at district and central hospital level Community level structures provide community level structures (such as village health communities) for support of meeting, training, transport, equipment, etc.) Support and strengthen range of commun ty level structures for health services delivery

Longer Term Goals	
Increase life expectancy	
Decrease maternal mortality rates	

Decrease child

Outcomes

1. People have better
access and use of qualified
care for essential health
care issues (TB, Malaria,
etc.)<sup>5</sup>
-- Decreased cases of

l	Constraints to achieving the medium Term outcomes		
	Term outcomes		
	Shortage of human resources	i. Increase the number of	i. Human Resources
ď	Inadequate training capacity	health workers that are	increase student intake into medical training
	Failing to retain workers due to low	qualified and retained in	institutions (requires investment of equipment,
	incentives - (pay, long working hours,	health care facilities	infrastructure, etc. at the medical schools)
	unconducive environment, huge workloads)	- population/doctor	provide salary top ups for the six year period for
	Globalization has opened up the market for	- population / nurse	front-line health workers
	nurses and this is pulling people to other	Reduced hours of work (fewer	encourage local mngers to provide of incentives for

<sup>&</sup>lt;sup>5</sup> To achieve the medium term expected outcome the 6 areas in column 4 are necessary. The matrix reflects the Health Sector Support Program (sector wide approach - SWAp)

## morbidity and mortality

-- Decreased morbitiy and mortality from communicable diseases preventable diseases

- -- Improved TB cure rates to over 70%
- -- Improved use of ORT for diaherrea control
- -- Modern contraceptive use
- -- ARV treatment regime are followed
- -- Decrease incidence of malaria by 50%
- -- Vaccination rates

countries
-- Secondary school is not sufficient to deliver students to more training
-- non availability of modern equipment is a disincentive for well trained doctors to stay

hours)

- -- Improved referral time -- Attendance of trained health workers for births
- front line health workers such as food service, promotion, opportunities for training, etc. -- conduct external recruitment of health care w
  - -- conduct external recruitment of health care workers (eg UN is main recruitment agency)
- -- (link to education secondary education)
- -- Ensure ARVs available to health workers

### Shortages of drugs, bednets and key medical supplies

- -- inadequate finances to purchase the drugs to meet supply
- -- weak drug management and distribution systems beginning at the top to the users,
- -- leakage of drugs from system and theft
- -- lack of qualified personnel which contributes to leakage of drugs
- -- lack of access to prenatal care

#### ii. Increase the availability of drugs at health facilities and decrease theft of drugs -- bed nets at

- clinics/communities
- -- Vaccines delivered to clinics/communities

#### ii. Pharmacy, medical supplies

- -- improve drug management system from central issues of timely procurement and reach health centers (eg. bednets, ARVs, etc.)
- -- undertake CMS reforms
- -- undertake close monitoring of drug utilization trends and patterns
- -- improve effective stock management including tracking systems, capacity to project drug needs
- -- improve distribution system and transport network
- -- promote and strengthen community monitoring of use of drugs
- -- strengthen training capacity in college of medicine for pharmacy qualifications
- -- (link to inadequate science and technology in education secondary education and to pillar one for science and technology)

- -- insufficient number of health facilities mostly in the rural areas
- -- most of the health facilitites in need of repair
- -- lack basic utilities, electricity/water
- -- only 13.3% of health care facilitites fulfill the requirement to deliver EHP (staff level, VCT services, maternity services, etc.)
- -- most facilitites are unable to provide maternity services
- most clinics do not have means of communication (two way radio, telecommunications, etc.)

health facilities

- -- most facilities do not have ambulances but it is not possible to put ambulances in each of the facilities, including lack of supporting services (such as filling stations, etc.)
- the facilitites, including lack of supporting services (such as filling stations, etc.)

  -- bicycle ambulances not accepted in some areas

  -- limited availability of water supply for rural

### iii. Increase access to a well equipped facilities

-- more than 80% of the population live within 5 MK of a health facility

### iii. Infrastructure

- -- implementate facilities development program for 420 facilities (mostly rural areas) by 200x (includes rehabilitation of existing facilitites, provision of telecommunications (celtel, two way radios, etc.) electricity on grid, and construction of new facilitities where they do not exist)
- -- improve maternity infrastructure (key priority) including buildings, equipment,
- -- strengthen partnerships with other providers through service agreements (ie mission facilitities, etc.)
- -- develop facilities in district and central hospitals based on the needs of those hospitals with the ideal of every district having a hospital
- -- support services (training institutions, labs, etc.)
- -- piloting motorcycle ambulances

#### Water

- -- work with ministry of water for where connected to pipe/water board system and develop backup for solving water shortages
- -- for health facilities not connected to systems,

		develop bore holes as part of the facility development
		program of the 420 facilities
		Roads
		-targeted roads in some areas where access is difficult
		through "integrated infrastructure project" (districts
		identified and assessments made)
		Electricity
		provide electricity to facilities which are on grid but
		do not have electricity as part of the facilitites
		development program
		(link to rural electrification program in strategy area
		#4 and grid extension phasing within strategy area)
shortage of equipment largely due to	iv. Improve diagnosis and	iv. Equipment
financial constraints (eg. diagnostic, labs, x-	treatment at health care	implement facilities development program for 420
ray, theatre)	facilities, especially maternity	facilities (mostly rural areas) by 200x (includes
insufficient maintenance of equipment due to	services	equipment purchases)
lack of skills, lack of spare parts, inadequate		strengthen equipment maintenance ability in
financial resources		ministry through training, regional and district
current equipment is old and these models do		maintenance units
not have spare parts available due to stoppage		start system of back purchasing of spares for most of
of manufacturing		the equipment needs
90% of equipment is imported so spare parts		start public private partnership arrangements with a
are constrained by fx issues and time to import		legitimate company engaged in management of MoH
equipment becomes obsolete quickly		equipment
equipment becomes obsolete quickly		
		link to qualified health care workers
		Electricity (see above)
complications of budgeting and provision of	v. Improve the flow of	v. Finances
equipment maintenance due to decentralization	v. Improve the flow of resources to health facilities	v. Finances improve planning and budgeting at all levels
equipment maintenance due to decentralization and unclear relationships from central to		v. Finances improve planning and budgeting at all levels through systems development at the central and district
equipment maintenance due to decentralization		v. Finances improve planning and budgeting at all levels
equipment maintenance due to decentralization and unclear relationships from central to		v. Finances improve planning and budgeting at all levels through systems development at the central and district
equipment maintenance due to decentralization and unclear relationships from central to district level		v. Finances improve planning and budgeting at all levels through systems development at the central and district level
equipment maintenance due to decentralization and unclear relationships from central to district level money does not flow in timely fashion to the		v. Finances improve planning and budgeting at all levels through systems development at the central and district level undertake close monitoring of financial flows and
equipment maintenance due to decentralization and unclear relationships from central to district level		v. Finances improve planning and budgeting at all levels through systems development at the central and district level undertake close monitoring of financial flows and
equipment maintenance due to decentralization and unclear relationships from central to district level money does not flow in timely fashion to the districts for various reasons (weak planning systems, problems at treasury, financial	resources to health facilities	v. Finances improve planning and budgeting at all levels through systems development at the central and district level undertake close monitoring of financial flows and
equipment maintenance due to decentralization and unclear relationships from central to district level  money does not flow in timely fashion to the districts for various reasons (weak planning systems, problems at treasury, financial management systems are weak)  weak support system to monitoring and	resources to health facilities  vi. Develop good monitoring,	v. Finances improve planning and budgeting at all levels through systems development at the central and district level undertake close monitoring of financial flows and usage
equipment maintenance due to decentralization and unclear relationships from central to district level  money does not flow in timely fashion to the districts for various reasons (weak planning systems, problems at treasury, financial management systems are weak)  weak support system to monitoring and supervise services delivery (FM, procurement,	resources to health facilities	v. Finances improve planning and budgeting at all levels through systems development at the central and district level undertake close monitoring of financial flows and usage  vi. Systems HR
equipment maintenance due to decentralization and unclear relationships from central to district level  - money does not flow in timely fashion to the districts for various reasons (weak planning systems, problems at treasury, financial management systems are weak)  weak support system to monitoring and supervise services delivery (FM, procurement, M&E, etc.)	vi. Develop good monitoring, supervision and utilization of	v. Finances     improve planning and budgeting at all levels     through systems development at the central and district level     undertake close monitoring of financial flows and usage  vi. Systems
equipment maintenance due to decentralization and unclear relationships from central to district level  money does not flow in timely fashion to the districts for various reasons (weak planning systems, problems at treasury, financial management systems are weak)  weak support system to monitoring and supervise services delivery (FM, procurement, M&E, etc.)  Weak surveillance and response system	vi. Develop good monitoring, supervision and utilization of	v. Finances improve planning and budgeting at all levels through systems development at the central and district level undertake close monitoring of financial flows and usage  vi. Systems HR operations at district and central hospital level
equipment maintenance due to decentralization and unclear relationships from central to district level  money does not flow in timely fashion to the districts for various reasons (weak planning systems, problems at treasury, financial management systems are weak)  weak support system to monitoring and supervise services delivery (FM, procurement, M&E, etc.)  Weak surveillance and response system  fragmented health care delivery system.	vi. Develop good monitoring, supervision and utilization of	v. Finances improve planning and budgeting at all levels through systems development at the central and district level undertake close monitoring of financial flows and usage  vi. Systems HR operations at district and central hospital level
equipment maintenance due to decentralization and unclear relationships from central to district level  money does not flow in timely fashion to the districts for various reasons (weak planning systems, problems at treasury, financial management systems are weak)  weak support system to monitoring and supervise services delivery (FM, procurement, M&E, etc.)  Weak surveillance and response system  - fragmented health care delivery system.  - oversight is weak	vi. Develop good monitoring, supervision and utilization of	v. Finances improve planning and budgeting at all levels through systems development at the central and district level undertake close monitoring of financial flows and usage  vi. Systems HR operations at district and central hospital level
equipment maintenance due to decentralization and unclear relationships from central to district level  - money does not flow in timely fashion to the districts for various reasons (weak planning systems, problems at treasury, financial management systems are weak)  - weak support system to monitoring and supervise services delivery (FM, procurement, M&E, etc.)  Weak surveillance and response system  - fragmented health care delivery system.  - oversight is weak  inadequate integration of district health	vi. Develop good monitoring, supervision and utilization of	v. Finances improve planning and budgeting at all levels through systems development at the central and district level undertake close monitoring of financial flows and usage  vi. Systems HR operations at district and central hospital level
equipment maintenance due to decentralization and unclear relationships from central to district level  money does not flow in timely fashion to the districts for various reasons (weak planning systems, problems at treasury, financial management systems are weak)  weak support system to monitoring and supervise services delivery (FM, procurement, M&E, etc.)  Weak surveillance and response system  - fragmented health care delivery system.  - oversight is weak	vi. Develop good monitoring, supervision and utilization of	v. Finances improve planning and budgeting at all levels through systems development at the central and district level undertake close monitoring of financial flows and usage  vi. Systems HR operations at district and central hospital level
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equipment maintenance due to decentralization and unclear relationships from central to district level  - money does not flow in timely fashion to the districts for various reasons (weak planning systems, problems at treasury, financial management systems are weak)  - weak support system to monitoring and supervise services delivery (FM, procurement, M&E, etc.)  Weak surveillance and response system  - fragmented health care delivery system.  - oversight is weak  inadequate integration of district health	vi. Develop good monitoring, supervision and utilization of	v. Finances improve planning and budgeting at all levels through systems development at the central and district level undertake close monitoring of financial flows and usage  vi. Systems HR operations at district and central hospital level
equipment maintenance due to decentralization and unclear relationships from central to district level  - money does not flow in timely fashion to the districts for various reasons (weak planning systems, problems at treasury, financial management systems are weak)  - weak support system to monitoring and supervise services delivery (FM, procurement, M&E, etc.)  Weak surveillance and response system  - fragmented health care delivery system.  - oversight is weak  inadequate integration of district health	vi. Develop good monitoring, supervision and utilization of	v. Finances improve planning and budgeting at all levels through systems development at the central and district level undertake close monitoring of financial flows and usage  vi. Systems HR operations at district and central hospital level
equipment maintenance due to decentralization and unclear relationships from central to district level  - money does not flow in timely fashion to the districts for various reasons (weak planning systems, problems at treasury, financial management systems are weak)  - weak support system to monitoring and supervise services delivery (FM, procurement, M&E, etc.)  Weak surveillance and response system  - fragmented health care delivery system.  - oversight is weak  inadequate integration of district health	vi. Develop good monitoring, supervision and utilization of	v. Finances improve planning and budgeting at all levels through systems development at the central and district level undertake close monitoring of financial flows and usage  vi. Systems HR operations at district and central hospital level  Community level structures provide community level structures (such as village
equipment maintenance due to decentralization and unclear relationships from central to district level  - money does not flow in timely fashion to the districts for various reasons (weak planning systems, problems at treasury, financial management systems are weak)  - weak support system to monitoring and supervise services delivery (FM, procurement, M&E, etc.)  Weak surveillance and response system  - fragmented health care delivery system.  - oversight is weak  inadequate integration of district health	vi. Develop good monitoring, supervision and utilization of	v. Finances improve planning and budgeting at all levels through systems development at the central and district level undertake close monitoring of financial flows and usage  vi. Systems HR operations at district and central hospital level  Community level structures provide community level structures (such as village health communities) for support of meeting, training,
equipment maintenance due to decentralization and unclear relationships from central to district level  - money does not flow in timely fashion to the districts for various reasons (weak planning systems, problems at treasury, financial management systems are weak)  - weak support system to monitoring and supervise services delivery (FM, procurement, M&E, etc.)  Weak surveillance and response system  - fragmented health care delivery system.  - oversight is weak  inadequate integration of district health	vi. Develop good monitoring, supervision and utilization of	v. Finances improve planning and budgeting at all levels through systems development at the central and district level undertake close monitoring of financial flows and usage  vi. Systems HR operations at district and central hospital level  Community level structures provide community level structures (such as village health communities) for support of meeting, training, transport, equipment, etc.)
equipment maintenance due to decentralization and unclear relationships from central to district level  - money does not flow in timely fashion to the districts for various reasons (weak planning systems, problems at treasury, financial management systems are weak)  - weak support system to monitoring and supervise services delivery (FM, procurement, M&E, etc.)  Weak surveillance and response system  - fragmented health care delivery system.  - oversight is weak  inadequate integration of district health	vi. Develop good monitoring, supervision and utilization of	v. Finances improve planning and budgeting at all levels through systems development at the central and district level undertake close monitoring of financial flows and usage  vi. Systems HR operations at district and central hospital level  Community level structures provide community level structures (such as village health communities) for support of meeting, training,

		little focus on preventative care, mainly on curative, need to bring information into the educational curriculum, on prevention shortage of bed nets and declining effectiveness of the treatment regime for malaria		
Specialized cases (cancer, etc.)	2. Central hospitals are able to provide satisfactory level of referral services and able to financial self- sustain	limited resources and staff shortages impact the central hospital delivery of services in absence of district hospital in the urban areas, the central hospitals play the role of a district hospital and takes much of their time –	Addressed above	Addressed above
	Reduce incidence of occupational hazards and diseases	Absence of partnership between occupational safety and health and MOH lack of governing body lack of governing body	Improve working environment	See strategies under strategy area #1 – Enabling Environment for private sector led growthRegular inspection of work places; Policy formulationHealth and safety standards and guidelines
	Reduction in incidence of water born disease Reduction in deaths due to diarrhea especially in children under 5 years of age	low level of access to clean water results in diseases poor access to sanitary facilities	ii. Access to safe drinking water (rural, urban) Access to hygienic sanitation facilities ( rural, urban)	introduction of VIP latrines and other appropriate rural water sanitation technologies.  See strategy area #4 water and sanitation
Lower fertility in all reproductive age groups.	Reduced annual population growth rate.  Increase life expentancy at	<ul> <li>Low literacy rate.</li> <li>Negative cultural practices</li> <li>Poor access to family planning services.</li> </ul>	Improve literacy rates institute sustainable measures on the provision of quality social services of education and health.	(See education sub-theme)  Provide comprehensive health services package that include treatment of diseases and infections, wareness programmes and education through Govt and private
declining trend in life expentancy.  Increaseawareness	birth from 40 to 45 years.  Increase the number of		Increased awareness programmes on health and	hospitals.
on the benefits of family planningand smaller family sizes.	facilities providing family planning services across the country.		family planning services.  Increase capacity to provide family planning services across the country.	

## **B.** Nutrition

Longer Term Goals	Medium Term Expected Outcomes	Constraints to achieving the medium Term objectives	Strategies that need to be in place to move toward those medium term expected outcomes	Focus actions
Active healthy life with reduced burden of diet-related, illness, deaths and disability among men, women, boys and girls living in Malawi	Effective utilization of food that encompasses the quality of the food allocated for consumption and the biological utilization of nutrients in the body.	Food Utilization in Malawi is generally poor.  Inadequate knowledge about food values, food choices, combinations of the Malawi Six Food Groups <sup>6</sup> , childcare and feeding practices, gender issues, and intra-household distribution of food affect the way households benefit nutritionally from the available foods.	i. Promote adoption of appropriate diet and healthy lifestyles	'Influence cropping patterns to teach people what to produce that would be nutritional an the way people store their food to keep the nutritional content over time
		The current nutrition education primarily targets women and yet decision makers at household level are men	ii. Promote the control, prevention and treatment of micronutrient deficiency disorders particularly those caused by Vitamin A, iodine and iron deficiencies.	
			iii. Promote control, prevention and treatment of diseases that have direct impact on nutrition and health status	
			iv. Increase access and availability of services and information to prevent consumers from health hazards	
	2. Information is used in decision making on policies and program interventions and policies are well coordinated across the various ministries	There are several food security and nutrition related information systems currently being used by sectoral ministries and other Non Governmental Organisations without any proper coordination  Little information and analysis on food and nutrition and what is there does not inform decision making  lack of focus on implementing costeffective interventions that would prevent and reduce high prevalence of stunting and wasting in young children under two years of age.	i. Harmonise and improve Food and Nutrition Security Information Systems (FNSIS) for evidence based interventions	

<sup>&</sup>lt;sup>6</sup> The six food groups are staples, animal products, legumes, vegetables, fruits, fats and oils

# C. HIVAIDS

Longer Term Goals –	Medium Term Expected Outcomes	Constraints to achieving the medium Term objectives	Strategies that need to be in place to move toward	Focus actions
	•	•	those medium term	
To reduce the spread of HIV in the general population and in high-risk subgroups	1. Behavior change of at risk groups targets for labor migration? sex workers? age groups?	Inadequate availability of ARVs and limited desire for taking HIV testing and counselling	i. Vulnerable groups have knowledge and capacity to practice safe behavior	i. Expand the scope and depth of HIV/AIDS communication for effective behaviour change.     Scale up effective, mutually reinforcing and culturally appropriate modes of communication     Promote and support HIV protective interventions designed for young people
Achieve a youth population free of HIV Women Girls	youth women girls	influx of people from neighboring countries through the porous borders		ii. Reduce the vulnerability of Malawians to HIV infection, especially girls and women Improve the capacity and skills of women and youth/girls to participate in interventions to raise their economic social status
Gans		Deep-rooted cultural values and traditions Slow behavior change Misconceptions especially in rural areas in cultural modification regarding widow inheritance, death cleansing, initiation		iii. Increase district and community level outreach for changing practices Strengthen socio-cultural values and practices that prevent the spread of HIV Transform the gender dynamics that predispose various population categories to HIV/AIDS in the broader socio-cultural and economic environment Intensify the active involvement of traditional, faith and opinion leaders, decentralised departments and local governments in the district HIV/AIDS response Increased collaboration with traditional leaders/chiefs and elders is critical in the response in order to minimize the role played by culture in the transmission of HIV. Intensify community mobilization based on meeting their perceived and actual needs and rights
		Unprotected heterosexual contact with an infected partner accounts for 88% of new infections		v. Increase access to quality STI syndromic management, counselling and information Strengthen evidence-based STI communication interventions Strengthen the STI surveillance system Improve the clinical diagnosis, treatment and management of STI patients
		People do not want to go for HIV/AIDs testing due in part of fear of disease and inadequate knowledge of possibilities	ii. increase in uptake of and equitable access to testing and counseling	Expand the scope and coverage of HIV testing and counselling services throughout the country especially in rural areas Improve the quality of testing and counselling service provision including referral to support services Promote the uptake of HIV testing and

Reduce prevalence of HIV in Ante-Natal Clinic Clients		- Mother-to-child transmission (MTCT) accounts for about 10% of cases	i. Expand quality services for prevention of mother to child transmission (PMTCT) of HIV	Expand the scope, quality and coverage of PMTCT services throughout the country Develop a conducive environment and support structure for PMTCT implementation
Longer Term Goals -	Medium Term Expected Outcomes	Constraints to achieving the medium Term objectives	Strategies that need to be in place to move toward those medium term expected outcomes	Focus actions
Reduce incidence of HIV from health facilities	3. Prevention of transmission from blood supply or health facilities (clean needles, etc.)	2%. These include use of infected blood, injections and health care waste handling, intravenous drug use	i. Prevent the risk of HIV transmission through blood products or invasive procedures	<ul> <li>Increase access to safe blood, blood products and issue services throughout the country</li> <li>Increase availability of adequate infection prevention naterials and procedures</li> <li>Support communication interventions to increase wareness of infection prevention</li> </ul>
Improve the quality of life of those infected and affected by AIDS,	4. Equitable treatment for PLHA and mitigate the health impacts for PLHV of HIV/AIDS	ARVs,	ARVs and drugs for management of HIV related infections	-Strengthen an integrated ART infrastructure and ogistic systems and a national quality assurance program for ART -Increase and sustain the human resource capacity for lelivery of high quality ART and management of HIV elated infections to both adults and children
improved productivity of those infected with HIV/AIDS		for effective use in in support of PLHA and OVC	home based care is used by PLHA including improved nutrition	-Expand provision of community home-based care CHBC) -Develop an integrated CHBC package that involves all sealth care providers -Increase greater involvement of PLHA in planning and implementation of CHBCIncrease numbers, capacity of volunteers in provision of CHBC and develop a mechanism for retention or volunteers -Ensure that CHBC links up at peripheral level with the provision of ARV therapy from health facilities
Longer Term Goals	Medium Term Expected Outcomes	Constraints to achieving the medium Term objectives	Strategies that need to be in place to move toward those medium term expected outcomes	Focus actions
Mitigate the health, socio-economic and psychosocial impacts of HIV/AIDS on individuals, families, communities and the nation. improve the quality of life of PLHA, OVC.	5. Minimize the pain, suffering, anxiety and loss of service delivery at the individual, household, community and national levels  Decrease work time lost due to caring for PLHV Reduction	material support to PLHA, legal rights of the infected and affected, and workplace policies have not worked lack of coordination mechanisms households and individual impacted by HIV/AIDs are more susceptible to food insecurity	i. PLHA, OVC, widows, widowers, and the affected elderly benefit from income generating projects and psychological support	- Strengthen mechanisms to promote sustainable economic and material support - Increase advocacy for micro-finance programs - Strengthen the capacity of IGP groups in business management - Promote linkage to market outlets of different commodities - Develop integrated safety net mechanisms to provide multi-dimensional support package to the most

counseling

widows, widowers and the elderly affected by the epidemic	in the amount of money at the household level needed to care for infected			vulnerable (PLHA, orphans, widows, widowers and affected elderly). Strengthen capacities of communities and districts to provide psychosocial support  Increase capacity of PLHA associations to provide psychosocial support  Enhance involvement of FBOs in offering spiritual counselling to PLHA and affected families
		Stigma or lack of resources negatively impacts the ability of PLHA, OVCs and widows from HIV/AIDs to access legal services	ii. Legal rights of PLHA, OVC, widows, widowers are protected	
		<u> </u>	iii. OVC are able to access quality services (education, health, water, etc.)	Cross cutting to other programs Strengthen the capacity of families and communities to care for OVC by providing support to enhance their economic security, social and emotional wellbeing Build and strengthen the technical, institutional and human resource capacity of key OVC service providers
	6. Effective and efficient implementation of HIV/AIDS response across the public and private sectors	Complex institutional framework for planning and delivering interventions in the national response Messages are not harmonized and send contradicting signals to the population	i. Capacity of the public and private sector to mainstream, plan and manage HIV/AIDS interventions is improved	Develop a shared and common understanding of mainstreaming in both public and private sectors including civil society—NGOs, CBOs and FBOs To increase the capacity of District Assemblies to oversee HIV/AIDS activities in their districts
		Numerous databases and tracking systems developed by various partners hinder M&E Majority of well-organized and funded researches is not used inform national policy and decision-making, as it is donor-driven Research is not coordinated therefore a potential inefficient use of resources		Strengthen capacity of NAC and implementing agencies to collect and report HIV/AIDS data using the National M & E Plan Improve HIV/AIDS data collection, dissemination and utilization at both national and district levels Use the spirit of the three ones Implement strategic approach to research and development

**D. Education** (discussions are still on-going with the Ministry of Education on the matrices)

Primary education

Education- Bas Long Term	Medium Term	Constraints to achieving the	Strategies that need	Focus actions
Goals	expected outcomes	medium Term expected outcomes	to be in place to move toward those medium term expected outcomes	
Primary Education- To equip students with basic know and skills to enable them to function as competent and productive	Reduced absentieesm to 5% by 2012 Increased net enrolment to 95% by 2012 Reduced dropout by 50%	Inadequate school infrastructure; internal inefficiencies Hunger/poverty Distance to schools Cost of schooling Cultural attitude overlapping shiftsPoor learning environment	i. Increase equitable access to quality primary education	Expand and improve existing infrastructure and maximize its use provide adequate school infrastructure reduce primary school cycle to 7 years from 8 years provide conducive learning environment (overlapping shifts) Social awareness campaigns and whole school development Increase private primary school enrolment of children to 2% by 2015 Introduce school feeding Programme (School health and nutrition)School health and nutrition programmes
productive citizens in a free society ledge	Improved learning outcomes Masetry levels (proficient eading and proficient writing) (skills at higher level)	Inadequate qualified teachersInadequate teaching and learning materials Ineffective deployment of teachers more teachers in urban areas than in rural areas Inadequate monitoring, supervision, inspection and advisory services Curriculum overload and ineffective implementation Lack of appropriate incentives for teachers	ii. Improve the quality of primary education	Increase the supply of qualified teachers and maintain them in the system  Train more teachers Provide teachers with attractive terms and conditions of service, especially to go to rural areas Provide continued professional development Provide adequate teaching and learning materials Adequate supply of teacher learning materials Provide child-centred and human-rights friendly environment Improve overall management and monitoring of inspection, supervision and advisory Provide effective school inspection, supervisory, and advisory team Provide continuous assessment of educational achievement provide effective monitoring through action research Social mobilization and community participation in primary school management Implement national strategy on community participation in primary school management
	Retain girls to complete the primary cycle Reduce girls absentiesm, repetition and drop out rates in order to improve girls learning outcomes	Cultural factors to girls education; Gender insensitive school environmentGender-based violenceDisparity between male/ female teachers, in ruralIneffective implementation of gender-based policiesInadequate collaboration with Health personnel	iii. Make primary education equitable to girls	Review policies related to girls Block grants to schools to address equity issues Strengthen implementation of national strategy for community participation in the management of primary education to get girls to go to school

Students with disabilities are able to live an independent and comfortable	Inadequate SNE teachers and staff teaching and learning materials and devices inadequate special needs schools lack of appropriate infrastructure	Increase access to quality primary education by special needs students	Review policies related to orphans, other vulnerable children and SN Education Provide block grants to schools relevant to special needs Direct assistance to schools to address equity issues (relevant textbooks, brail, etc.) Strengthen the implementation of national strategy for community participation in the management of primary education to get special needs students to school Establish a college for special needs teacher education Design and standardized sign language for the deaf and dumb
<u>life</u>	unresponsive curriculum to individual and national needs curriculum does not prepare students to be competent citizens curriculum does not prepare students for the world of work	iv. Increase the relevance of school curriculum	Continuous revision of curriculum and effective orientation of teachers Introduce PCAR curriculum and effective orientation of teachers Improve the relevance of the curriculum to include academic and non academic needs of pupils
	Inadequate capacity in terms of numbers and skills Low morale due to lack of incentives and promotion prospects	v. Improve the management and planning of primary education	Provide effective personnel Provide in service training to school managers, inspectors and senior teachers Improve education planning equip school planners with appropriate knowledge and skills in micro-planning, monitoring and data management

Education -	Secondary Ed	Education – Secondary Education				
Long Term Goals	Medium Term expected outcomes	Constraints to achieving the medium Term expected outcomes	Strategies that need to be in place to move toward those medium term expected outcomes	Focus actions		
To provide	Reduced	Inadequate infrastructure	i. Increase access to	Rehabilitate all existing school facilities		
the academic	absentieesm by	Internal inefficiencies-	secondary education	Identify and rehabilitate depleted schools (five year maintenance cycle for all schools)		
basis for	50% by 2012	unqualified teachers		Determine sites for construction of new secondary schools (some boarding some day)		
gainful	Increased net			Increase private sector participation		
employment	enrolment from			Encourage private school association of Malawi to establish more and higher quality schools via MOU		
in the	30% to 50% by			Introduce double shifting in urban schools – each division identify schools for double shifting		
informal,	2012			Increase access to secondary distance education and open learning at secondary level		
private and	Reduced					
public	dropout to 5%					

sectors	Improved learning outcomes Masetry levels (reading and writing) (skills at higher level	Inadequate teaching and learning materials Lack of sufficient number of qualified teachers Inadequate instructional materials including ICT Inadequate school inspection and supervision Inadequate control of the establishment of CDSS and private schools	ii. Improve quality of secondary education	Adequate supply of qualified teachers (CDSS and conventional schools)  Student-qualified teacher ratio to be at 40:1 in all secondary schools and CDSS  Improve terms and conditions of service for teachers,  Continually revise policies on teacher education and development  Up-grade under-qualified teachers  Provide in service education to under-qualified teachers and train them  Ensure effective inspection and supervision – (public and private)  Undertake at least one inspection visit per schools per year  provide frequent advisory visits to schools  hold seminars with teachers at cluster level  Upgrade CDSS to conventional secondary schools
	Reduce girl dropout rate to 5% Reduce repetition rate by 5% Reduce girls absentism by 50%	Inadequate user-friendly facilities available for girls students Teenager pregnancies early marriages long distances to schools little choice for girls on attending school due to family pressures	iii. Improve equity in secondary education	Provide user-friendly facilities in all secondary schools Increase bursaries for the needy secondary students Provide girls accommodation in all secondary schools Provide female secondary school teachers as models
	Improve girls learning outcomes	Inadequate SNE teachers and staff teaching and learning materials and devices inadequate special needs schools lack of appropriate infrastructure	Increase access to quality primary education by special needs students	Improve and increase Special Needs Education facilities in existing colleges improve use of sign languages Review policies related to orphans, other vulnerable children and SN Education Provide block grants to schools relevant to special needs
		irrelevant curriculum for national and individual needs irresponsive curriculum especially to blue collar jobs / non academic curriculum	iv. Improve relevance of secondary education	Post primary education revisited and curriculum revised by 2010 All secondary schools to have a Guidance Counsellor trained and functioning Implement counselling programs introduce and implement curriculum responsive to needs of individuals and the nation by including academic and non-academic subjects Introduce science and technology into the curriculum
		inadequate capacity in terms of numbers and skills of managers Low morale due to lack of incentives and promotion prospects Poor deployment policy of teachers Inefficient procurement system	v. Improve management of secondary education	Training of school managers in planning, monitoring and supervisionHire effective personnel Provide in service training for school managers, inspectors and senior teachersStrengthen divisional managementImprove District Educational Management Information System (DEMIS) Improve education planning equip planners with knowledge and skills in planning, monitoring and data management Improve the procurement and distribution of teaching and learning materialsmonitor the delivery of supplies in the schools

Inadequate finances to	vii. Improve	Establish School development funds in all schools
sustain a sound education	financing	Consistent flow of funding to public schools
system	mechanism of	All Schools functioning as cost centers
Poor financial management	secondary education	Implement cost sharing at schools
Lack of diversified funding		Train school managers in financial management
sources at the school level		Efficient and transparent financial systems in place

#### **Tertiary Education**

Education- Hig	gher/Tertiary Educ	ation (Mzuzu University and Uni	iversity of Malawi)	
Long Term Goals	Medium Term expected outcomes	Constraints to achieving the medium  Term expected outcomes	Strategies that need to be in place to move toward those medium term expected outcomes	Focus actions
Provide high quality professional in all fields	Increase enrolment Increase undergraduate enrolment by 40% Increase post graduate enrolment ration to 10% of the undergraduate student population	Inadequate academic staff Underutilization of existing infrastructure Lack program diversification/lack of innovativeness inadequate teaching and learning materials	i. Increase undergraduate and postgraduate intake Increase access and flexibility to double intake by 2010 t	Recruit and train more adequate staff  Recruit 50% of staff of the current levels 70% of all academic staff trained at Master's level 30% of all academic staff trained at PhD level  Increase intake through new, parallel programmes, distance and virtual learning, and short courses Utilize existing infrastructure through triple shifts  Introduce non-residential parallel programmes  Introduce new programmes  Promote graduate programmes  Develop a student financing policy including a student loan scheme  =- Government to institute sustainable student loan scheme (including girls)  Promote local production of teaching and learning materials  Establish a publishing and printing facility
	35% female enrolment by 2010	Lack of affirmative action for female students lack of financial support for female students inadequate facilities for female students	ii. Improve Equity Ensure equity in student enrolment	Expand provision of internet services Broadband internet access established campus wide  Create an enabling environment to accommodate people with female students  Implement affirmative action for student selection  Encourage girls to complete secondary schools by providing girls hostils and other environment improvement in the secondary schools  30% of bed space on campus to be for females by 2010  Identify and recruit promising young female graduates as staff associates  40% of staff associates to be recruited by 2008 to be female  Develop a strategy for regional approach to supplying tertiary education to special needs students
		Inadequate numbers of senior and experienced academic staffLack of comprehensive policy on research and developmentLack of external quality control and accreditationInadequate capacity at middle management levelInadequate teaching and learning materials and equipment	iii. Improve Quality Improve quality of higher education Enhance quality in teaching and learning to produce quality and efficient graduates Influence the improvement of quality of education in primary and secondary schools	Recruit more qualified and experienced staff Provide training PhD level to existing staff, provide training to new staff and establish external quality control and accrediation  Develop comprehensive policies on research and development develop policies to guide research work in the university train many research oriented staff improve research equipment and materialsestablish links with reputable unverstiies in the area of R&D  Provision adequate teaching and learning materialsEstablish capacity for producing teaching and learning materials Encourage use of internet for academic referencing and provide locally made materials Establish printing and publishing services

Improve	Lack of competence in	iv. Provide relevant	Provide relevant skills to academic staff – train staff
curriculum to	curriculum development and	academic materials	build capacity in program development review and evaluation
respond to	review processes		provide knowledge and skill sin curriculum review and assessment
national needs	lack of dialogue between		provide skills in teaching and learning material development
	tertiary education and the job		
	market		Conduct frequent curriculum reviews
	Inadequate information on		Conduct needs assessment studies
	country's actual needs by the		Match national needs to curriculum development
	tertiary institutions		M&E curriculum development process
	Lack of innovativeness		Modulise courses
			Produce appropriate teaching and learning matrials – increase and update instructional technology
			provide labs with adequate modern equipment
	inadequate capacity in terms	v. Improve	provide trained personnel in management
	of numbers and skills	management of	Decentralize decision making processes
	low morale due to lack of	higher education	Education council for hider education
	incentives / promotion		Implement effective staff deployment policy
	prospects		Improve procurement and distribution system
	absence of planning unit in		Monitor delivery of supplies
	higher education institution		Establish planning units
	Lack of human resources in		Equip planners with appropriate knowledge and skills in planning, monitoring and data management
	planning		Constant reviews of tertiary education plans
	Overdependence of		Strengthen financial management
	government subvention		Establish higher education loan
	Centralized university		
	administration		

Gender				
Long Term Goals	Medium Term expected outcomes	Constraints to achieving the medium  Term expected outcomes	Strategies that need to be in place to move toward those medium term expected outcomes	Focus actions
Contribution to socio- economic indicators Contribution to economic growth	Enhance participation of women and men, girls and boys  Reduce gender inequalities (as measured by disaggregated access to services included in other parts of the strategy)	Women are marginalized in social and economic spheres Women are unable to affectively contribute to social, economic, and political development Women have lower education levels Limited access to means of production for women Limited control of productive resources or opportunities for participation in development Violence has accelerated Coordination of gender related policies are weak	Mainstream gender in national development process	Strengthen institutional capacity for effective co-ordination of gender policy implementation Undertake affirmative action to increase women decision makers in high levels of the public and private sectors Include gender equality provisions in the Malawi Constitution Break the cultural/traditional factors that create and perpetuate gender inequalities  Specific strategies to increase womens access to services, and participation in economic activities are included in the related areas of the matrix (theme 1 subtheme 5, theme 3 subtheme 4, theme 1, subtheme 2). These include: education, access to finance and business training, women owned businesses)

#### IV: Infrastructure

Infrastructure plays an important role in facilitating growth, poverty reduction and access to social services. The role of infrastructure cuts across the objectives sited above and the Government will develop transport, energy, water and telecommunication to support the economic as well as social development objectives above.

# Contribution to Economic Growth and Social development

#### A. Transportation

- -- Reduced lead times on export
- -- Decreased cost of domestic trucking
- -- Lower costs of cross-border and transit trade with neighboring countries
- -- Lower cost to reach domestic, regional and international markets (supply and distribution)
- -- Improved mobility and connectivity of rural communities to markets
- -- Improved access of international travel (tourism)
- -- Improved access to health related facilities nurture and promote a sustained improvement of standards of living of rural communities

Reduced losses due to electrical outages for manufacturing, and reduced need for back up electrification systems
Enables agro-processing, irrigation schemes
Health facilities able to use equipment that requires electrification

Improved living conditions, especially in rural areas – including educational facilities

-1 Improved mobility and accessibility of the population to key road corridors within Malawi and out of Malawi

**Medium Term Expected Outcomes** 

- -2 Improved mobility and accessibility of rural communities to goods and services in the rural areas at low cost to the economy
- -3 Inland shipping network is active in local and international shipping, trade and tourism in a safe manner while protecting the environment
- -4 Attain smooth carriage of cargo in one transport chain
- -5 attain and maintain a competitive, self sufficient and sustainable civil aviation
- -6 Provide a well-managed, viable and sustainable railway system

#### B. Energy

- 1. Reliable and sustainable energy supply and increased access
- -- reduction in outages (brown outs, black outs)
- -- increased access from 2% to 6% of the population
- 2. Rural communities use alternative energy supplies for power in under served areas

# C. Water Supply and Sanitation

Protection of water resources
Decreased manufacturing costs and increased ability to enter
into different forms of manufacturing that require water
Decrease in water borne diseases

Basic water requirements of every Malawian are met while the country's natural ecosystem is enhanced

-- increase access to water within 500m distances for all people

#### D. ICT

Improve use of technology in companies, education, and service delivery

Reduced cost of communication and increased access

- -1 Increased technical skills and updated knowledge are used by public and private sector institutions
- --2 Increased access to communications

## 4. INFRASTRUCTURE: PREREQUISITE FOR GROWTH

A. Transport: Ensure the provision of a coordinated transport environment that fosters a safe and competitive operation of commercially viable, financially sustainable, and environmentally friendly transport services and enterprises. All motorized and non-motorized traffic reaches every society of the country year-round: safely, reliably, efficiently, economically, envir. Sound

Contribution to Economic Growth	Medium Term Expected Outcomes	Constraints to achieving the medium Term objectives	Strategies that need to be in place to move toward those medium term expected outcomes	Focus actions
Improved transportation will contribute to Reduced lead times on export Decreased cost of domestic trucking Lower costs of cross-border and transit trade with neighboring countries Lower cost to reach domestic, regional and international markets (supply and distribution) Improved mobility and connectivity of rural communities to markets Improved access of international travel (tourism) Improved access to health related facilities	1. Improved mobility and accessibility of the population to key road corridors within Malawi and out of Malawi and facilitate the continued development of the country's rural areas	Enormous backlog maintenance on the road infrastructure  Unsafe and impassable road network, 37 percent is in poor condition  Overloading the network leads to degradation of roads  Lack of competition due to restrictions on foreign operators for road transport  taxes on vehicles and equipment brings up the cost of trucking, poor logistic chains poor access to ports, limited air links and freight capacity, limited rail capacity and poor condition of roads  Key reasons for lack of progress Little focus on the transport sector as key contributor to economic growth Inadequate sector planning and no integration in the planning process Insufficient funds for maintenance Poor prioritization and planning Inappropriate standards of construction Weak capacity of domestic contractors  Weak capacity of District Assemblies to plan,/manage development and provide access (T)  there is no construction policy	i. Adequate, safe, reliable, efficient and economical road infrastructure and services are meeting the country's current and aligned to future needs  all unpaved roads from fair to good condition by the end of the five-year period: 71 % of the road network will be in good condition, 18 % in fair condition with only 11 % in poor condition.	Adequate network of roads based on appropriate standards  Rehabilitate and upgrade the "all time" to meet subregional agreed standards followed by routine maintenance (15,451 kilometres (to also bring in the other 8,000 roads), through use of modified "Performance-Based Term Maintenance Contracts". (#1) HBI  Build the capacity of the local private sector to build the roads through the national construction industry industry HBI  Strengthen capacity of autonomous Roads Authorities charged with a responsibility of managing, maintaining and financing the road network;  Replace timber-deck bridges with concrete decks with the intention of reducing the number of timber deck bridges to zero for rural roads/ feeder roads #10 HBI  Review the fuel levy to make it in line with the threshold for maintenance in the next five years  Maintain urban road networks  Environmental Impacts  Include in the planning for the construction and rehabilitation of roads environmental impact assessments (EIAs)  Road Safety`on all public roads  Develop an integrated approach to road safety #1  Provide and maintain road signs#7  Undertake awareness campaigns for road safety; #4  Review the road traffic act and its use for road safety issues (BI) #6  Coordinate the various enforcement players in the road safety area #3  Strengthen the supervisory capacity for road safety on all existing roads which have poor safety records and as part of all new designs (includes enforcement vehicle weight limits, vehicle dimensions, driver competence, vehicle worthiness) #5

	Earmark 10% of the road fund for enforcement of road safety issues (managed by NRA) #2

Contribution to Economic Growth	Medium Term Expected Outcomes	Constraints to achieving the medium Term objectives	Strategies that need to be in place to move toward those medium term expected outcomes	Focus actions
Continued	Continued	Continued Poor planning of cargo transport Problem is the traffic flows and need to monitor these – so need to automate the border posts (NRA is given the responsibility of monitoring the traffic flows)	ii. Ensure smooth movement of traffic through the border posts	Domestic and cross-border trade and travel Involve private sector in the monitoring and operations of road transport services Implement appropriate road user charges; Harmonise the country's highway code, road signs, signals and axle-load regulations within the region; Develop coordination of information on the flow of cargo regional and international carriage by encouraging private sector freight forwarding companies Create one stop border post on all major transport corridors to allow for the smooth flow of traffic

Contribution to Economic Growth	Medium Term Expected Outcomes	Constraints to achieving the medium Term objectives	Strategies that need to be in place to move toward those medium term expected outcomes	Focus actions
In addition to above nurture and promote a sustained improvement of standards of living of rural communities	2. Improved mobility and accessibility of rural communities to goods and services in the rural areas at low cost to the economy.	Weak planning capacity at local level Lack of small scale community contractors	i. Improve all weather access to rural areas, increased use and ownership of non- motorized and motorized means of transport	Improve coordination of rural transport initiatives     Assist DA's with planning tools, GIS systems to aid     in identification of existing facilities and targeting of     rural roads to economic production centes and basic     socio-economic services
		Poor network Idequate planning, insufficient intersectoral dialogue (T)		Safety Supervise rural transport to enforce appropriate standards for the construction and maintenance Improve local capacity to construct and maintain rural travel and transport infrastructure through training
				Foster ownership and use of motorized and non-motorized means of transport  facilitate access to credit facilities for purchasing non-motorized and motorized means of transport; (MTTTP)  develop support mechanism for local manufacturing and maintenance of non-motorized means of transport through training;  promote appropriate non-motorized means of transport.
	3. Inland shipping network is active in local and international shipping, trade		i. Develop an efficient and productive maritime transport system that meets	Inland shipping network Pursue concession of inland shipping Commercialise and privatize ports rehabilitate and

and tourism in a safe manner while protecting the environment	national and regional requirements	maintain port facilities in line with modern shipping including cruises through PPP Provide navigations charts and updated hydrographic charts; to shipping companies Review existing concession agreement;
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Contribution to Economic Growth	Medium Term Expected Outcomes	Constraints to achieving the medium Term objectives	Strategies that need to be in place to move toward those medium term expected outcomes	Focus actions
			ii: Promote marine safety and environmental protection	Environmental protection Prevent, control or combat pollution of the marine environment Strengthen the marine search and rescue operations
		The port system is inadequate to handle the present exports of agro-processing industry. Siltation at Beira is a major constraint. This should be a priority for export led growth – government has an obligation now to maintain the ports, but is there a way to bring in the private sector to do this? – have a concession right now with lake services maintenance of infrastructure under GOM, current budget can not maintain – PS needs to maintain port	Iii: foster increased participation by Malawi in international shipping "White List."	Negotiate with Mozambique on ports Strengthen the national maritime administration including the possibility of turning it into a Maritime Transport Authority; Resuscitate the National Shippers Council of Malawi; (form of PPP – forum) Establish international shipping line Encourage, where feasible, joint ventures in shipping services, cargo sharing arrangements or multinational shipping consortia in liner and bulk trade; Review and maintain selective membership in international organisations and strengthen bilateral and multilateral agreements; and
	4. Obtain smooth carriage of cargo in one transport chain	weakness of the transport infrastructure includes poor access to ports, limited air links and freight capacity, limited rail capacity and poor condition of roads serving	I: improve the coordination of all modes of transport to	initiate dialogue with the country's neighbouring states so that they accede to the Multimodal Transport Convention; encourage corridor service providers to increase reliability of rail, port and road transport services; harmonize all legislation and document on transport and customs with SADC/COMESA publicise Multimodal Transport and INCOTERMS by mounting a series of seminars targeted at the business and public sectors; establish and maintain a national transport forum
			ii. Ensure that the Inland Waters Shipping Act and other legal instruments are updated periodically and strengthened	review and update all legislation on a regular basis to consider the operational needs of the disadvantaged.

Contribution to Economic Growth	Medium Term Expected Outcomes	Constraints to achieving the medium Term objectives	Strategies that need to be in place to move toward those medium term expected outcomes	Focus actions
Continued	5. attain and maintain a competitive, self sufficient and sustainable civil a viation environment that ensures safety in accordance with national and international standards and enables the provision of services in a reliable and efficient manner	price of air freight is higher than neighboring countries among high cost country in the world to fly into, and landing right restrictions, fees	i. Promote and facilitate a competitive, sustainable and efficient air transport industry with a view of stimulating economic growth	- Implement the Yamoussoukro Decision 2000 on African Air Transport Policy and other conventions that may be deemed of benefit to Malawi; - Establish where feasible autonomous airport or Civil Aviation authorities to operate and manage airports, and aviation equipment on commercial principles; encourage technical and commercial joint ventures and marketing efforts in airline industry - ensure local participation in equity and technical partnerships of airlines;
			ii. Provide safe, efficient, reliable aviation infrastructure	construct targeted landing strips for tourism related areas institute and monitor maintenance programmes for both aerodromes and aviation equipment; and promote the participation of Private Sector in the maintenance and provision of safe and reliable aviation infrastructure
			iii. attain and maintain a civil aviation environment that ensures safety and security of passengers, cargo and infrastructure in accordance with national and international standards	strengthen safety and security measures at all airports; (equipment, security personnel) strengthen security enforcement provisions in the Aviation Act prevent adverse effects of the construction of a aviation Infrastructure and ensure that the infrastructure and operations on the environment
	6. Provide a well-managed, viable and sustainable railway system that promotes accessibility and the safe, affordable, reliable movement of goods and people including those with disabilities	Poor condition of railway infrastructure inability of the concessionnier to maintain the railways because of the bottlenecks in Mozambique so they now have to focus on fixing rail lines in Malawi as the issues in Mozambique have recently been worked out the concessionaires and government are not in agreement on the fees from the original contracts the private sector orientation of the concessionaires may have a negative impact on the ability of Gov to focus on the railway rivers are changing their course so this impacts the bridgest for the rail line -railways was privatized based on the privatization act rather than the railways act	i. improve operational efficiency and commercial viability of railway companies  ii. Improve levels of service to	Under hydrographic studies to identify the bridge that need to replaced on the rail line (#2 railways, #1 against the other areas of the strategy this is considered to be a private sector issue so people would put a low priority on this overall) provide reliable locomotives (government and concessionaire) review the railways act

	all users including people with disabilities at an affordable cost;	
		prevent adverse environmental effects of rail construction and ensuring that the infrastructure is environmentally friendly

B. ENERGY: Make the energy sector sufficiently robust and efficient to support GoM's agenda, catalyze the development of a more liberalized private sector driven energy supply industry in which pricing reflects the competition and efficiency, transform the country's energy economy from one overly dependent on biomass (93%) to one with high modern energy component in its emergy mx

Contribution to	Medium Term Expected	Constraints to achieving the medium	Strategies that need to be in	Focus actions
<b>Economic Growth</b>	Outcomes	Term objectives	place to move toward those	
			medium term expected	
			outcomes	
Energy contributes	1. Reliable and sustainable	Utilities are unreliable, inefficient and	i. Make energy utilization	Rehabilitate two stations for power distribution to
to economic growth	energy supply and increased	expensive	efficient in generation,	Salima
and social	access	Non functioning power plants and inability to	transmission and distribution	Engage in interconnection with Mozambique and
development by	reduction in outages	generate sufficient amount of energy	minimum generation	rehabilitation of existing power generating (2007)
Reduced losses due	(brown outs, black outs)	Siltation due to deforestation and poor farming	capacity increased local to	Complete Kapichira Power Station
to electrical outages	increased access from the	practices (close to the rivers) is a major problem	1000 MW	Installation of Kapichira Phase II and Upgrading of
for manufacturing,	current 6% to 10% by 201	Weeds and water hyacinth on the Shire River	power supply is connected to	Nkula A and B power stations
and reduced need for	and 30% by 2020	block hydro-generation	the Southern African Power	Implement Pumped Storage Power Plant at
back up	biomass-commericial	Expensive spare parts inhibit maintenance of	Pool (SAPP)	Livingstonia
electrification	energy mix target of 75% -	equipment and breakdown due to siltation		Build a dam at Livingstonia and a power station
systems	25% is set for 2010 and 50%-	- Obsolete equipment in the transmission and		1,500MW use pumped water from Lake Malawi and
Enables agro-	50% by 2020 difficult to	distribution (power lines) (as well as one		from the Eastern Power Corridor to Tanzania
processing, irrigation	achieve in the medium term	generation plant?)		Rehabilitate and expand the transmission and distribution
schemes Health facilities able		Limited resources within the public sector to		
		supply energy - Dependence of Mozambique to complete the		Bring back lost capacity on line and get interconnector set
to use equipment that requires		inter-connector What is the problem?(P)		Complete the remaining part of Kapichira
electrification		Little progress on regional integration in		Complete the remaining part of Kapicinia
Improved living		power Why?		Protect the catchment area to Lake Shire (cross
conditions,		power why:		reference to forestry where it will be implemented and
especially in rural		Fuel price build up Levy from energy sector		requires coordination)
areas – including		are not coming back to support the energy sector		Explore alternative energy sources (gas, coal, solar,
educational facilities		limited progress in developing energy		etc.)
eddeddionar raemines		alternatives for rural areas		Promote the use of pre-wired boards and pre-parid
				meters
				Reduce the cost of connection by using affordable
				connection nand metering methods
				Use both grid and off grid electrification options
				Rehabilitate and expand the transmission and
				distribution systems
				Prepare a plan and delineate implementation
				responsibilities for the reduction of siltation in reservoirs
				Protect the catchment area to Lake Shire (cross

			reference to forestry where it will be implemented and requires coordination)Improve the financial and operational performance of ESCOMReduce the cost of connection by using affordable connection and metering methods (e.g. promote the use of pre-wired boards and pre-paid meters; review policy on connection charges)Reform tariff structure and levels (consider life-line tariffs only for low household consumption)Develop Rural Electrification Funding mechanism to promote grid and off-grid rural electrification by public and private providersIntegrate electrification planning with those for transport, water and ITC Rehabilitate two stations for power distribution to Salima (what are these stations?) (P)  Explore alternative energy sources (gas, coal, solar, etc.) The following are long-term considerations after the above actions have been addressed: Implement Pumped Storage Power Plant at Livingstonia Build a dam at Livingstonia and a power station 1,500MW use pumped water from Lake Malawi and from the Eastern Power Corridor to Tanzania (P)
		ii. Target electrification for mining, irrigation, business, tourism, and other economic activities that would stimulate economic grwoth	Integrate electrification planning with investment planning and planning for transport, water and ITC.(P)
	Slow unbundling of ESCOM Lack of financing available for ESCOM to support and Government to continue to finance Fuel price build up Levy from energy sector are not coming back to support the energy sector	ii. Improve the financial viability of key utilities and reduce parastatal losses.	Accelerate the establishment of the Malawi Energy Regulatory Authority Improved management of ESCOM, fair pricing and affordable rates Develop public-private partnerships (PPPs) in infrastructure Identification of reliable funding mechanisms Proper framework for private sector to operate with the Government to finance in the electricity (institutional framework, etc.) What is needed? The Law is already there. (P)

			Put MERA in place and dissolve PCC and NECO to reduce the cost of energy regulation and implement energy reforms  Reform electricity tariff structure and levels Complete study on Electricity sector industry Consultancy services for preparation of private sector participation (ongoing under PURP) Complete Power sector development and investment plan and present it to financiers  Develop Rural Electrification Funding mechanism to promote grid and off-grid rural electrification by public and private providers and ensure Fuel Levy is channeled to the Fund
2. Rural communities use alternative energy supplies for power in under served areas	Less attention provided to the sector by the donors as compared to other sectors forcing the sector to rely heavily on government subvention.  Low funding levels for the establishment of coal distribution centers in rural areas	iv. Increase access to sustainable energy systems	Accelerate the Rural Electrification Programme (increase resources, promote development of micro hydro power stations and use of soal energy for off grip power supply) Using both grid and off-grid options Expand network to rural growth centers; Create awareness of the use of renewable energy (solar, wind, biomass, and micro hydro)
		vv. Manage energy related environmental impacts	

C. Water Supply and Sanitation

Contribution to Economic Growth	Medium Term Expected Outcomes	Constraints to achieving the medium Term objectives	Strategies that need to be in place to move toward those medium term expected outcomes	Focus actions
Protection of water resources  Decreased manufacturing costs and increased ability to enter into different forms of manufacturing that require water  Decrease in water borne diseases	Basic water requirements of every Malawian are met while the country's natural ecosystem is enhanced increase access to water within 500m distances for all people	Water Resource Management  Adhoc monitoring and evaluation system resulted in improper documentation of information  Water and Sanitation sector lacks a consolidated database of water point allocations and Management Information Systems (MIS) as a result some areas are over-served. lack of effective MIS, lack of capacity in sector, ineffective community based management Vandalism and theft of water supply and sanitation facilities is widespread in the sector. Coordination of water resources management is a problem due to the multi-sectoral nature of issues of protection, management and development of water resources  as a results of failure of investment in water, water shortages in Lilongwe and Blantyre are possible in the next three years!  Limited technology choices for community programs in the rural areas.(M	i. Achieve sustainable and integrated water resource management and development through more efficient and effective practices	Water Resource Management  Empower national authority to manage using IWRM(HBI) approach and establish monitoring systems(HBI)  Promote water resource conservation and harvesting and protection in an integrated manner including development of small community and large dams(HBI) (includgin defining conservation areas)(HBI)  Proactively advocate management of water resources (establish water resource center, demend management instruments, guidelines, etc.)(HBI)  Recognize and implement obligations to international agreements(HBI)  Promote local resource mobilization and project financing that supplement and compliment public investment in water Create enabling environment for public private partnerships in water supply & sanitation(HBI)  Establish and maintain register of all actors in water and sanitation, conduct research to establish resource potentia and guides(HBI)  Appropriately integrate surface and groundwater resources management(HBI)  Revise water resources act of 1969 and water works act(HBI)  Incorporate local governments and communities in planning and management of water supplies and sanitiation(HBI)  Broaden technology choices and provide incentives for Local Assemblies to promote community water-shed rehabilitation programs
		Water quality and pollution control	ii. Improve the quality of surface and ground water and a system for pollution control	Water quality and pollution control  Established database on water quality(HBI)  Improve skills, technologies techniques in water quality monitoring and pollution control(HBI)  Strengthen institutional arrangements for environment management(NBI)  Advance water pollution control (catchment rehabilitation, determining water quality)(HBI)  Prevent importation and use of substances and aquactiplants that can pollute water resources(HBI-revisit what they are crucial for growth)  Facilitate self monitoring systems for service providers and operators(HBI)

				Develop and disseminate guidelines and standards on water quality and pollution control(HBI) Provide TA to local government and stakeholders on water quality and pollution control (monitor and regulate private labs, undertake research)(HBI) Develop national water and sanitation services regulatory framework(HBI)
Contribution to Economic Growth	Medium Term Expected Outcomes	Constraints to achieving the medium Term objectives	Strategies that need to be in place to move toward those medium term expected outcomes	Focus actions
		Urban, Peri-Urban and Market Centers  More emphasis is placed on construction of water points and little efforts on rehabilitation and sustainability.  Rural Water Services  More emphasis is placed on construction of water points and little efforts on rehabilitation and sustainability.	iii. Improve sustainable access to water supply and sanitation in urban, peri-urban and market centers.  iv. Improve sustainable access to water supply and sanitation in rural areas	Urban, Peri-Urban and Market Centers  Establish water supply and sanitation systems using demand responsive and demand driven approaches Establish contingency water supply reserves and sanitation backup(HBI) Promote management arrangements in urban areas – provide economic incentives and opportunities for small scale water and sanitation service providers(HBI) Strengthen and support water utilities by establishing effective institutional and governance arrangements(HBI)  Rural Water Services Adopt demand driven and responsive approaches in provision of water and sanitation(NBI) encourage further user participation in catchment protection, water conservation and sanitation activities(NBI) Integrate rural water supply and participatory hygiene
		Navigation Services	v. Prevent marine pollution	Integrate rural water supply and participatory hygiene and sanitation transformation(NBI) promote community based management (develop guidelines)(NBI) promote use of alternative energy for supplying piped water in rural areas(HBI) Promote diversification of technologies for provision of water and sanitation standardization policy(HBI) Ensure smooth transfer of devolved functions of rural water supply and sanitation services(HBI) Advocate cost recovery in O&M(HBI)  Navigation Services
		Navigation Services	v. Prevent marine poliution from navigation vessels and plans	Conduct inspections of waste disposal systems, and at point of entry to prevent weeds(HBI) Prevent oil spillages and leakages(HBI-this a case in Malawi?) Ensure appropriate environmental safeguards at ports(NBI) manage and develop waterways that do not encourage
		Pighouing	vi Fishowy souvises do not	cross transfer of aquatic life(HBI)

vi. Fishery services do not

Fisheries

Fisheries

		Hydro-Power Generation	adversely affect water resources vii. To increase investment in	Harmonize and enforce fisheries and water resources legislation (HBI) Provide data and information to fisheries(HBI)  Hydro-Power Generation
			water resources from energy sector	Participate in multipurpose investment, water catchment management(revisit not clear who will participate)
			viii. Improve use of water and coherence with water management polices for irrigation purposes	Agriculture and Irrigation Services Promote participation of MOIA in IWRM Encourage MOAI to provide water needs and demand for data collection (HBI) Harmonize policies relevant to water management
ICT				
Long-term goal	Medium Term Expected Outcomes	Constraints to achieving the medium Term objectives	Strategies that need to be in place to move toward those medium term expected outcomes	Focus actions
(a) Telecommun	ications			
ensure universal access, connectivity and affordable information and communications technology	To encourage the formation of public/private sector partnerships in the provision of tecommunicationsI CT services. Leveling the playing field to enhance competition. Institute international standards and regulations to promote the development of the ICT sub-sector. Promote the liberalization of the ICT sub-sector. Encourage the establishment of postal related ICT and attract investment in the sub-sector.	Lack of ICT knowledge     Underdeveloped reguratory framework     High tariff rates.  Poor and unde developed infrastructure     Inadequate distribution of ICT services and infrastructure     Slow adaptation to golodal regulatory changes.     Low levels of competition	Create a conducive environment to attract investment in the ICT sub-sector. Enhance the capacity of the regulatory body (MACRA) to act as a competent referee in order to level the playing field. Develop, monitor and periodically review regulations.	<ul> <li>Telecommunications fund provided for rural telecommunications development.</li> <li>Provision of medel telecentres.</li> <li>Procurement and installation of modern telecommunications equipment.</li> <li>Strengthen the regulatory body (MACRA).</li> <li>Sensitize the public and service providers on the role of the regulatory body (MACRA).</li> <li>Facilitate research on issues of self regulation.</li> </ul>

(b) Information Technology (IT)

(b) Informat	tion Technology (IT)		
Improve use of technology in companies, education, and service delivery	- 1 Increased technical skills and updated knowledge are used by public and private sector institutions improve access to the nation's limited health facilities and resources and to provide access to health information increased IT skills in both public and private sector institutions	Develop a reliable, fast adaptive and robust national IT infrastructure.      II. Improve e-government systems	Enact appropriate legislation that promotes and facilitates the country's participation in the information age and economy.  Create a working and efficient government wide area network (GWAN).  Develop IT infrastructure in rural communities  Encourage collaboration between local and international educational institutions to facilitate educational exchange and the promotion of ICT education and training.  Facilitate the establishment of an efficient intra-and interdepartmental, inter-sectoral, national and sub-national system of communication, for the necessary feed-back in policy
	insutations		formulation and programme implementation, monitoring and review  - Modernize the operations of the Public Services through the deployment and utilization of ICTs  - Develop an e-government interoperability framework to facilitate cross-departmental operations of ICT systems/services  - Introduce electronic electoral processes.  - Establish an ICT network for corruption-prevention institutions/  - Develop inter-linked ICT-based National Identity systems
	increased tele-density.		Modernize the operations of the health delivery system a Support the provision of up-to-date global and local tourism information Promote the deployment and exploitation of ITs to support the activities of the agricultural sector
			Equip the Department of Meteorological Services with modern weather monitoring and forecasting equipment (weather radars, high speed computers and radio-sounding equipment).
			Equip the Ministry of Water Development with modern water level monitoring equipment.
			Equip District Assemblies with ICT services for collection and dissemination of environmental and disaster warning information.
			Establish a wide area network for all organizations involved in disaster management.
			Provide radios to communities to be used for transmitting early warning messages Establish communication link between District Assemblies and the Department of Poverty and Disaster Management Affairs (DoPDMA).
		iii. Developed and enhanced IT industry.	Promote local and foreign investment, innovative production, R&D and diffusion of ICTs by the private sector Promote development of a Competitive Value-Added Services Sector through the exploitation and utilization of ICTs. Support the development of an innovative local industry for the manufacture, assembling, repair and maintenance of ICT products for domestic and export markets.
		Improved access to ITs to all	Achieve universal basic ICT literacy and improve the level of

Reduced cost of communication and increased access	-2 Increased access to communications		communities.	ICT literacy in the country.  Improve public access to information and services to facilitate business and administrative processes to increase productivity and economic growth.  Ensure th active participation of all Malawians including women, youth and persons with disabilities in developing the information society.
Contribution to	Medium Term Expected	Constraints to achieving the medium	Strategies that need to be in	Focus actions
Economic Growth	Outcomes	Term objectives	place to move toward those medium term expected outcomes	
empower the nation and accelerate economic growth and development through the collection, analysis, processing and dissemination of accurate and timely information.	Develop its broadcast infrastructure using the modern telecommunication technologies and develop the sub-sector to be private sector driven and oriented.	<ul> <li>High cost of broadcasting equipment.</li> <li>Lack of rural electrification.</li> <li>Inadequate and inaapropriate infrastructure.</li> <li>In adequate technical human capacity.</li> <li>In adequate financial resources.</li> </ul>	Develop and rehabilitate broadcast transmitting stations. Improve broadcast distribution, coverage and contribution. Develop local capacity to generate reliable and accurate news and programmes. Improve quality of local-content programme production. Promote the participation of private broadcast station. Promote community broadcasting.	Acquisition of broadcasting equipment.  Building of purpose built stations.  Human capacity building through training.  Promotion of private sector participation in broadcating.  Rehabilitate the and computerize the existing TV and radio stations.
Sub Theme Five:		OGY RESEARCH AND DEVELOPMENT		
Develop, disseminate and promote utilization of technology to improve productivity and quality of goods and services	Well     coordinated     science and     technology     generation and     dissemination.	Lack of integration of science and technology in the national development plans.      Poor coordination anf research, science and technology generation.      Weak capacity of research, science and technology generation and dissemination institutions.	Develop an effective capacity of technology research and development institutions of	-Establish the national Science and Technology Commission to coordinate technology research, development, dissemination and evaluation of utilization. -Train staff in specialized technology generation.

V Improving governance (an accountable and transparent public sector, reduced corruption, macroeconomic stability, equal access to justice and security) underpins achievement of all growth and social objectives

# **Longer Term Goals**

# **Medium Term Expected Outcomes**

#### A. Macroeconomic Stability

Sustain economic growth Reduce dependency on foreign aid Improved investor confidence

Stable macroeconomic characterized by

- -- lower inflation,
- -- lower interest rate.
- -- sustainable debt service and
- -- stable non-volatile exchange rate
- -- Reduce Government deficit

#### B. Good Governance / PSM / Corruption

Contributes to macro-economic stability Achievement of development objectives through an affordable, highly motivated, results oriented and productive civil service Improved investor confidence Delivery of services on time Quality of service delivery Free flow of information to consolidate democracy Improved donor confidence

The performance of the civil service is more transparent

- -- management decisions based on evidence
- -- responsive to national aspirations
- -- facilitates economic growth and pro-poor approach to service delivery

Reduced corruption

Public is well informed to participate in national development and has an enhanced participation in socioeconomic activities

#### C. Decentralization

Benefits of Improve service delivery and safety nets

realized at the local level

Relatively crime free nation

-- Improved community participation in local government

-- More transparent, accountable and effective local government

D. Justice / Rule of Law

A more responsive and effective judicial authority Improved and sustained capacity of the Malawi government to train magistrates, judges and paralegals

A legal system that allows the private sector to obtain equitable and fair settlement of disputes in reasonable time and at reasonable cost.

Investor confidence; leading to growth

Equity; Improved access to justice for all citizens

E. Security

Reduced level of crime and fear of crime

Reduced costs of crime and security measures on private

sector businesses

F. Corporate Governance

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# V. GOOD GOVERNANCE :PREREQUISITE FOR GROWTH AND POVERTY REDUCTION A. MACROECONOMIC

Longer Term Goals	Medium Term Expected Outcomes	Constraints to achieving the medium Term objectives	Strategies that need to be in place to move toward those medium term expected outcomes	Focus actions
Continued macro- economic stability to sustain economic growth Reduce dependancy of foreign aid Improve investor confidence	Stable macroeconomic characterized by lower inflation, linterest rate, sustainable debt service and stable real exchange rate	High level of government domestic debt and cost of debt servicing Considerable debt servicing on international loans Parastatals and draw down on fiscal position Unpredictable donor financing weak fiscal discipline with deficit spending weak public expenditure management periods of election result in non-priority extra expenditures approved at Cabinet level government departments/ministries and parastatal organisations with deficit spending weak public expenditure managementshortterm nature of government domestic debt instruments	i.Improve public expenditure management	- Enforce adherence of line ministries and parastals to financial act – no provision of extra budgetary funding for the ministries (NBI) MoFinance and Line Ministries Improve financial management systems and skills to operate them (HBI) MoF, Accountant General Reduce public sector domestic borrowing .(NBI) Negotiate multilateral debt write-downs.(NBI) Include all aid flows for public sector activities on the budget(NBI) Strengthen the capacity of Treasury's Public Expenditure Monitoring Unit MoF
		much aid poorly predicted or omitted from budget uncoordinated donor initiatives and examples of independent negotiations between donors and line ministries without involvement of central ministries Unpredictable donor financing	ii. Increase predicatability of donor financing	Receive better indication from donors of commitments in forward years (NBI) MoF  Study the impact of aid flows on macro-economics and the provision of public services(NBI) MoF  Strengthen the capacity of Debt and Aid Management Division to better co-ordinate donors and manage aid inflows (NBI) MoF Negotiate with donors an action plan for harmonination, alignment and better aid coordination (possible mechanism through the Paris Declaration (NBI) MoF  Develop better understanding with donors on the predictability of aid disbursements in year, especially budget support donors(NBI)
		Expansionary monetary policies aimed at accommodating, scope for accommodating fiscal pressures  Mismatch between issues and maturities of OMO instruments results in expansionary monetary stance  High interest rate spread between borrowing and saving rates in the banking sector.	iii. Improve the economic environment for private sector borrowing and investment	- Tax reforms to improve the incentives for household saving and investment and the equity of tax administration(NBI) - Enforce adherence of line ministries and parastals to financial act – no provision of extra budgetary funding for the ministries (NBI) MoF (included above)
		Insufficient import cover	iii. Improve value-addition and reduce import content in existing export products, develop new export	See strategies for economic growth, specifically regional integration and enabling environment for private sector led(HBI)

	products with high potential for domestic value addition	
Increasing prices of food and petroleum products, farm input prices, Food shortages	iv. Reduce risks of shocks on the economy (eg. transport costs., food	See strategy 4a See strategy 1b
	shortages, increases in import prices)	

# B. Good Governance Public Sector Reform Corruption

Affordable, highly motivated, results oriented and productive civil service on time - Quality of service delivery	Longer Term Goals	Medium Term Expected	Constraints to achieving the medium	Strategies that need to be in	Focus actions
Affordable, highly motivated, results oriented and productive civil service is more transparent - Delivery of service on time - Qualtiy of service delivery - Facilitates economic growth and pro-poor approach to service delivery - Distorted incentive structures for civil service in a wide range of areas but not focused on the core services - Distorted incentive structures for civil service delivery - Distorted incentive structures for civil service in a wide range of areas but not focused on the core services - Distorted incentive structures for civil service delivery - Distorted incentive structures for civil service delivery - Distorted incentive structures for civil service of that has been politicised since 1994 - Informal systems and networks have subverted formal ones - Public sector often does not comply with existing systems and regulations - Capacity and Coordination - Civil service is more transparent (civil service is more transparent (civil service is more transparent (civil service is more transparent (part in the civil service is not competitive with market rates) - Huge civil service in a wide range of areas but not focused on the core services - Inefficient management of the expenses for civil service denivery - Distorted incentive structures for civil service in a wide range of areas but not formulate, implement and monitor the public policy and manage the Malawi Growth and Development Strategy - Implement and monitor the public policy and manage the Malawi Growth and Development Strategy - Implement and preformance (NBI) OPC (DHRMP) - Implement and preformance with an analysis of orivity areas, including defounces them on its priority areas, including defounces them on its priorities for the public sector that has been politicised since 1994 - Informal systems and regulations - Public sector offined sone to account for greater harmonization alignment in providing support to the public sector (NBI) OPC.  Capacity and Coordination - Strategy of a subject of the public sector to formulate, impleme	_	Outcomes	Term objectives		
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Capacity and Coordination Implement the Monitoring and Evaluation					
					Roadmap (includes coordination of donors, national
quality of personnel to conduct monitoring statistical plan, etc.)					statistical plan, etc.)
and evaluation					
Sector minsitires and districts do not have					
qualified M&E staff					
Difficult to find needed information, not					
readily available					
Reports are written, data derived but it is not					
used for decision making					
Stand alone project M&E systems are not					
part of Government system, and donors do not			part of Government system, and donors do not		

		use Government formats and systems for M&E Several line mnistires, districts and central government conduct M&E but not in a coordinated manner, leading to overlaps		
Improved investor confidence Increased donor confidence	2. Reduce corruption and fraud	Inadequate enforcement of existing rules and regulations or fiscal discipline Environment of mistrust in interface between political and bureaucratic levels Statutory framework insufficient for independent scrutiny Delays in publishing and submission of reports to parliament Limited number of investigators and lawyers to handle the number of cases Inadequate resources and systemic weakness for prevention and detection of fraud and corruption Public cynicism about honesty and efficiency of financial management	ii. Improve transparency and accountability for service delivery	Increase the number of specialized lawyers (fraud, etc.) for corruption cases Improve the ACB's and Auditor General's reporting and accountability to Parliament.(HBI) Take appropriate disciplinary action against public officials found guilty of corruption, using transparent processes.(NBI) Reduce inappropriate political interference in public sector, possibly through more transparent arrangements for selecting and managing the performance of PSs and through enforcing greater clarity on separation of roles between Ministers and PSs (NBI) Develop and implement national anti-corruption strategy addressing root causes of corruption and involving public and private sectors.(HBI) Strengthen the media capacity through training, removal of taxes for broadcast equipment Strengthen access, distribution of information system see #3 on public awarenessM&E Master plan implemented (NBI) Development of prioritised indicators (set by the Government)(HBI-revist has'nt master plan done this already?) Inclusion of targets related to politically sensitive areas (measuring leadership and incentives) (NBI) Development of the NSS Master Plan Leaders within government demand evidence when making decisions (NBI)
Free flow of	2. Public is well informed to	resistance to sectoral devolution slow pace of consolidating capacity building programs for local authorities weak financial base of local authorities and poor accountability of resource use no standards set for basic services to the poor delivery mechanisms not focused on accessibility, responsiveness and reliability	iii. Ensure an effective and well managed division of responsibility between central and local government, the private sector and NGOs for the provision of services to the public	Implement realistic decentralization plans – see that section (NBI)  See strategy decentralization -#C
information to	3. Public is well informed to participate in national	High cost of computers, televisions sets, radios, telephone rates,	i. Improve citizen access to timely and accurate	Establish an effective e-government information system(HBI)

cons	olidate democracy	development and has an enhanced participation in socio-economic activities	Inadequate number of public libraries, high printing costs of newspapers, inadequate information centers, lack of media policy and related media legislations (access to information bill, etc.) weak institutional capacity of Malawi News Agency and publications section of ministry of information and tourism weak institutional capacity of radio and television broadcast companies	information that is easy to understand	Establish community information centers Enact rural development communication legislation(HBI) Promote professionalism of media that delivers politically impartial news coverage (eg. MBC, TVM( (NBI)) Develop mechanisms to ensure the public has access to information on public policy, plans, and implementation (HBI) Strengthen operation of Central Office of Information – public information system Establish community multimedia information centers Produce and screen development documentary to rural audiences regularly enact public service broadcast legislation
			lack of libraries in schools and constituencies no custom made national archive or record management center poor record management practices absence of access to information legislation	ii. Strengthen information collection, processing, storage and retrieval and publication infrastructure	Procure equipment for public news agencies Introduce wire news subscription to Government ministries and departments Establish record management system in public sector enact access to information legislation
		4. Parliament constructively engages in the national development process, as outlined in the constitution (public sector is held accountable for how funds are spent)	debate on issues, bills etc. is not on substance, but rather on party lines at times parliamentarians do not adequately understand what is being put forward (bills, budget, etc.)	i. Strengthen parliamentary Committees and parliament	What are the strategies and key actions that have been agreed to by parlitment
		5. Free and fair elections?	the party in power monopolizes media so the opposing party does not have equal use for campaign purposes those in opposition feel that those in governing policial party abuse campaign resources		Need for additional research on the focus actions for thiss

# C. DECENTRALIZATION

Longer Term Goals	Medium Term Expected Outcomes	Constraints to achieving the medium Term objectives	Strategies that need to be in place to move toward those medium term expected outcomes	Focus actions
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improve service	<ol> <li>More transparent,</li> </ol>	limited nature of local level capacity	Deepen the process of	sector devolution
delivery and safety	accountable and effective	Lack of resources for investment;	devolution of resources and	
nets at the local	local government and	unclear responsibilities between the	authority to local	legal
level	better planning	local leaders (MPs and counselors)	governments	

Small size of the local revenue base		institutional capacity building
local assemblies have small revenue base		
which makes them dependant on transfers		fiscal devolution and financial management :
from the central government		Expansion of local revenue generating capacity
efficieny of local governments may not		
allow for the best use of available		operational links between decentralization
resources –		policy and national policy frameworks:
no mechanism of monitoring fees to be		Strengthening the local government's role in
collected at the local level, with leakages		policy making;
from the system		
slow pace of decentralization due to		
capacity constraints and fear by the center		
to let resources go without more direct		
control over those resoruces		
poor operational linkages between the		
national strategies and development plans		
and the local level (conceptual link, but		
not operational)		
low effective participation of local	Empower local communities	local governance and democratic culture
communities in district planning		
communities are not knowledgable of		local development planning
issues to meaningfully participate		Strengthen mechanisms between communities
linadequate local level institutional		and their local governments for planning and
structures for collarboration		implementation of local initiative
		cross cutting issues

### D. JUSTICE AND THE RULE OF LAW

2. Improved community participation in local

government

Longer Term Goals	Medium Term Expected	Constraints to achieving the medium	Strategies that need to be in	Focus actions
_	Outcomes	Term objectives	place to move toward those	
			medium term expected	
			outcomes	
Improved access to	1. A more responsive and	Shortage of legal experts to effectively and	i. Improve and sustain	Professionalization of the judiciary – conduct legal
justice for all	effective judicial authority	timely handle legal cases and shortage of	capacity of the Malawi	services
citizens	with sustained administration	support staff	government to provide legal	Enact and implement legislation to ensure duty
	of justice in Malawi	Lack of capacity by Staff Development	services equitably	bearers enforce their functions and powers
		institute and University of Malawi to train	Court centers situated close	professionally
	Increased public confidence	more legal experts	to police stations and main	Increase the intake for various legal professional
	in the legal systems	The legal system is politicized	trading centers	groups;
		Many in the private sector do not even		Train magistrates, judges and paralegals
	Improved ability of private	bother to attempt to use the legal system.		and train in specialized field;
	sector to obtain equitable and	Contracts are expensive to enforce,		Ensure judicial appointments are entirely based
	fair settlement of disputes in	especially compared to region		on merit and performance.
	reasonable time and at			Continue the Civil Service Reform Programme
	reasonable cost.			aimed at retaining the legal professionals in the

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		civil service Increase number of court centers
		Contemporary, applicable and relevant laws conforming to the constitution and international laws, meeting national needs
formal system that allows evidence and follows	ii. Improve civil dispute mechanism	Reintroduce traditional courts Develop an appropriate legal framework for traditional courts with appropriate jurisdiction Train
informal justice systems provides opportunity where no formal system is available, but no written documentation/law, based on culture and custom and community good will – standards will vary as will dispensing justice		Develop Informal justice system that is accessible, efficient, dispenses justice equitably Create awareness where the traditional leaders understand the end point of what can be handled in this system (code of conduct)
Dispute resolution is very costly and slow in Malawi.  court system is not easily accessible to people, as a result they get frustrated most of cases do not get to the courts inadequate coordination across related government agencies involved  Poor case management of criminal court system  poor record management (such as the case number and flow)  delays in judgements is a human rights concern	iii. Reduce the costs and time required to bring cases to court.	Addressing the costs and speed of dispute resolution (backlogs, delays in judgement) Strengthen alternative dispute resolution mechanisms that includes records of cases and decisions: Alternative dispute resolution (have been projects on primary justice systems, etc.) at community level Establish information linkages between the police, courts, prisons. (piloted at one point-penal reform was coordinating) to improve case flow Promote dialogue through court user committee meetings

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## F. SECURITY

Longer Term Goals	Medium Term Expected Outcomes	Constraints to achieving the medium Term objectives	Strategies that need to be in place to move toward those medium term expected	Focus actions
			outcomes	
Malawi is safe and	Reduced level of crime and	Few trained police officers - specialization	i. Improve the responsiveness	Proper number of adequate, well trained police
secure - A crime free	fear of crime	in areas that are relevant to economic growth	of police officers to	officers
nation		(fraud, corruption, advocacy, prosecution	communities security needs	Reduce the police / population ratio from the
	Fair, humane, respects human	skills as well)	(timely detecting, deterring	current 1 / 1600 to 1 / 1000
	rights, equal access to justice,	Absence of comprehensive crime prevention	crime and apprehending	Improve distribution of police so they are
	non discriminatory	strategy	crimals )	accessible to ordinary malawian
		Reluctance of the public to report crimes to	timeliness to scene of crime	Recruit and train police personnel – both in
		the police	perception of population to	traditional training and specialized areas including
		Inadequate number of properly staffed	the responsiveness of police	forensic support
		police units, especially in rural areas, due to	force	establish round the clock police coverage

community responsibility for their provision Inadequate equipment and skills for using forensic science constrains cases		
Proliferation of illegal firearms Increased use of illicit drugs and drug trafficking coupled Antiquated or non existent equipment for detection of drugs illegal immigrants can easily cross borders weak immigration act which does not include issues of illegal immigrants inadequate national registration does not allow tracking of residents and thus the identification of immigrants	ii. Reduce the possibility of crime reduce illegal firearms reduce illegal drug trafficking Reduce the number of illegal immigrants	Implement programs to control proliferation of firearms (with NGOs to set up national focal point to deal with issues of illicit trafficking and firearms) Implement drug control programs (awareness raising through faith based organizations) Amend the immigration act Establish a national registration and identification system
issues of community safety are being left to the police to solve by themselves. lack of integrated development planning, especially considerations of security	iii. Improve the integrated approach to crime prevention at the community level, and incresae community participation in the detection and reporting of crime	Develop and implement of crime prevention strategy (multi-sector approach) Civic education through community policing and other programs (working with youth, chiefs, communities of interest) Develop partnerships between the police and the local communities and local accountability of the police to the community
Poor rehabilitation programs in prisons and untrained prison wardens Few skill training programs for prisoners Inhuman conditions in prisons and old facilities and are overcrowding of prisons facilities do not have good security systems leading to escapes Overcrowding due to old facilities and delays in judgements	iv. Prevent repeat offenders	Modify training programs to direct toward rehabilitation of prisoners Rehabilitate infrastructure to reduce overcrowding of prisons Improve case management (above) Develop linkages with other programs for exconvicts to enable them to be part of the productive sector, including changing mindset of employers to prisoners
Small businesses are often not able to protect their property Inadequate public private partnerships between private sector and police (to increasing security of assets) No regulation or standards for running security firms	v. Strengthen partnership for risk management between private sector and police for protection of people and assets	Undertake joint programs with agencies and private sector companies (eg. ESCOM) to tackle issues of anti-vandalism – ranging from issues of education of value of assets, working with communities in the areas where there is a lot of vandalism to get information and appreciate the value of assets  Improve integration of police protection into industrial site plans  Educate Malawian establishments on the benefits for risk management for protection of assets – promote asset insurance  Develop Private Security Policy and Act that provides standards and issues of inspection of private security firms
Importance of security is not understood by decision makers		Build capacity of ministry of home affairs and security to play its rightful role of providing civilan

Reduced costs of crime and security measures on private sector businesses

1			oversight for prisons and immigration (advocacy,
			information)
	Malawi is not positioned to adequately	vi. Anti money laundering and	Develop a money laundering and terrorism act
	participate in international efforts for	anti-terrorism	
<u> </u>	confronting terrorism and money laundering		